



**COUNTY BOARD OF SUPERVISORS MEETING MINUTES
TUESDAY, NOVEMBER 18, 2025**

A. Call to Order

Chairman Thomas Egan called the meeting of the Winnebago County Board of Supervisors to order at 6:00 P.M. from the Winnebago County Courthouse, 415 Jackson Street, Oshkosh, Wisconsin and virtually by TEAMS.

B. Roll Call

The following Supervisors were present: 35 – Dowling (arrived at 6:04 pm), Laux, Ulbricht, Lutz, Holt (left at 7:48 pm), Reinke, Hancock-Cooke, Wise, Nussbaum, Stafford (arrived at 6:12 pm), Paterson, Gabert, Binder, Swan, Gilbertson, Mueller, Halbur, Ponzer, Belville, Macho, Hinz, Zellmer, Pluchinsky, Buck, Powers, Hanson, Cox, Gustafson, Bureau, Farrey, Frassetto, Egan, O'Brien, Nelson and Miller. Excused: 1 – Harrison.

C. Presentation of Flags and Pledge of Allegiance

The meeting opened the Presentation of Flags by Supervisor Nelson, Supervisor Hinz and Supervisor Paterson in honor of Veterans Day and followed with the Pledge of Allegiance.

County Board Chairman Egan extended a thank you for their service and presenting the flags.

D. Invocation

The invocation was given by Supervisor Powers.

E. Adopt Agenda

Motion by Supervisor Farrey, seconded by Supervisor Holt, to adopt the agenda for tonight's meeting. CARRIED BY VOICE VOTE.

F. Public Comments

Matt Olson, Town of Winchester, and Katie Harter, Town of Winneconne, spoke in support of Resolution 206-112025: "Motion to Amend Ordinance No. 191-102025, Adoption of Chapter 27 Winnebago County Shoreland Zoning Ordinance, by Modifying the Effective Date of the Ordinance to April 1, 2026".

Brian Noe, Omro, voiced his thoughts and concerns regarding Resolution 204-112025: "Approve \$3,500,000 of the Accrued Interest Earned on Spirit Funds to partially fund a revolving loan program to expedite housing development in Winnebago County". He encouraged the board to ask for details, scrutinize it, and make sure it is a program that will build the generational wealth and generate affordable housing.

The following people spoke in support of Resolution 204-112025: "Approve \$3,500,000 of the Accrued Interest Earned on Spirit Funds to partially fund a revolving loan program to expedite housing development in Winnebago County":

- Mike Bonertz, Menasha*
- Tricia Rathermel, Greater Oshkosh*
- Tom Simon, Habitat for Humanity*

Patti Julius, and Jill Fritsch, voiced their thoughts and concerns regarding an inoperable elevator at Park View Health Center (PVHC). They stated their concerns last month on this issue, which directly impacts staff, residents, families and volunteers at PVHC. Many people are still wondering how the elevator situation will get resolved.

G. Communications from the County Clerk

Julie Barthels, Winnebago County Clerk, presented the following communications:

Julie Barthels, Winnebago County Clerk, mentioned that there were several letters included in the

county board packet for tonight's meeting that consisted of the following:

- Letters of Support for HELP Program from Brian Nagler, Program Supervisor, ADRC; Lisa Omen, Chief Operations Officer, Forward Service Corporation; Dylan Palmer, FSS Program Coordinator, Oshkosh Housing Authority/Winnebago County Housing Authority (OHA/WCHA); and Erin Reismann, CSW, Social Service Coordinator, OHA/WCHA.
- Letters from the Town of Rushford, Town of Utica and Town of Poygan regarding amending Shoreland Zoning Ordinance Effective Date.
- Letters of Support for Winnebago County's Revolving Loan Fund for Housing Development from Rebecca Grill, City of Oshkosh City Manager; Tricia Rathermel, President and CEO Greater Oshkosh; Austin R. Hammond, Mayor, City of Menasha; Kelly Nieforth, Director of Community Development and Assessment, City of Neenah; Brandon C. Hennes, City Administrator, City of Omro; Justin R. Mitchell, Affordable Housing Development Professional, Commonwealth Development Corporation of America; and Logan Fuller, Village Administrator, Village of Winneconne.

The following Petitions for Zoning Amendments were referred to the Planning and Zoning Committee.

- Petition for Zoning Amendment 001: Cottontail Venture, LLC c/o Paul & Mary Dufek; Town of Omro; Rezone from A-2 (General Agriculture District) to R-2 (Suburban Residential District) for tax parcel nos. 016-0300 & 016-0301-01.
- Petition for Zoning Amendment 002: Jeffrey & Rachel Jensen; Town of Winneconne; Rezone from I-1 (Light Industrial District) to A-2 (General Agriculture District) for tax parcel no. 030-0311.
- Petition for Zoning Amendment 003: Andrew Wirch; Town of Omro; Rezone from I-2 (Heavy Industrial District) to A-2 (General Agriculture District) for tax parcel no. 016-0164.
- Petition for Zoning Amendment 004: Benjamin P. & Billie J. Claassen; Town of Wolf River; Rezone from A-2 (General Agriculture District) to R-1 (Rural Residential District) for tax parcel nos. 032-0085 & 032-0084(p).
- Petition for Zoning Amendment 005: Luker Rev. Trust; Town of Black Wolf; Rezone from R-1 (Rural Residential District) to A-2 (General Agriculture District) for tax parcel no. 004-0332(p).

H. Reports from Committees, Commissions and Boards

Supervisor Farrey announced to the board and the public that he would not be running for reelection for County Board Supervisor, District 30. He encouraged individuals who reside in District 30 who are interested in the position of county board supervisor, to follow the procedure that was defined by the County Clerk.

Supervisor Paterson informed the board that the Veterans Service Commission will be moving their meetings temporarily to the Park View Health Center. The meetings are scheduled for the 2nd Thursday of each month at 11:00 am.

Supervisor Hinz informed the board that the Facilities & Property Management Committee will be meeting on December 9, 2025, at 3:30 pm at the Maintenance Facility, 1221 Knapp Street, Oshkosh.

I. County Executive's Report and Appointments

Gordon Hintz, County Executive, commented and provided updates on the following topics:

- Winnebago-Fox Campus Update
- Waukau Dam & Winneconne Breakwall
- Shoreland Zoning
- Revolving Loan Fund

Executive Hintz then took questions from the board.

Gordon Hintz, County Executive, asked for the board's approval of the following appointments:

Fox Valley Workforce Development Board — Reappointment of Supervisor Andy Buck to a term expiring April 21, 2026.

Motion by Supervisor Powers, seconded by Supervisor Stafford, to accept.
CARRIED BY VOICE VOTE.

Winnebago County Housing Authority — Appointment of Tina Haffeman to a 3-year term expiring April 16, 2030.

Motion by Supervisor Powers, seconded by Supervisor Reinke, to accept.
CARRIED BY VOICE VOTE.

Solid Waste Management Board — Appointment of Jeremy Thull to a term expiring April 21, 2026.

Motion by Supervisor Cox, seconded by Supervisor Wise, to accept.
CARRIED BY VOICE VOTE.

Aging & Disability Resource Center Commission — Appointments of Elizabeth Jones and Supervisor Jim Ponzer to terms expiring August 31, 2027.

Motion by Supervisor Powers, seconded by Supervisor Hanson, to accept.
CARRIED BY VOICE VOTE.

Local Emergency Planning Committee — Appointments of Christopher Lutzen and Stephanie Spence; and re-appointments of Tim Eichman, Robert Doemel and CJ Wedell to terms expiring December 31, 2028.

Motion by Supervisor Farrey, seconded by Supervisor Stafford, to accept.
CARRIED BY VOICE VOTE.

At 8:40 p.m., Chairman Egan announced that the board would take a short 10-minute recess.

Chairman Egan called the meeting back into session at 8:53 p.m.

Chairman Egan informed the board that they would start with Business Item L.4. Resolution 207-112025: "Resolution Awarding the Sale of \$28,000,000 General Obligation Promissory Notes for the Public Purpose of Paying the Cost of 2025 and 2026 Capital Improvement Projects" next.

L. Business Items, Resolutions, and Ordinances.

4. Resolution 207-112025: Resolution Awarding the Sale of \$28,000,000 General Obligation Promissory Notes for the Public Purpose of Paying the Cost of 2025 and 2026 Capital improvement Projects

WHEREAS, on October 21, 2025, the Winnebago County Board of Supervisors, by a vote of at least 3/4ths of the members-elect, adopted a resolution (the "Authorizing Resolution"), authorizing the issuance of General Obligation Promissory Notes (the "Notes") in an amount not to exceed \$28,000,000 for the public purpose of paying the cost of 2025 and 2026 capital improvement projects, including but not limited to constructing, remodeling and improving roads, highways, buildings, the airport, parks and sites and acquiring furnishings, fixtures and equipment (collectively, the "Project"); and

WHEREAS, none of the proceeds of the Notes shall be used to fund the operating expenses of the general fund of Winnebago County (the "County") or to fund the operating expenses of any special revenue fund of the County that is supported by property taxes; and

WHEREAS, it is the finding of the Winnebago County Board of Supervisors that it is necessary, desirable and in the best interest of the County to sell the Notes to Robert W. Baird & Co. Incorporated (the "Purchaser"), pursuant to the terms and conditions of its note purchase agreement attached hereto as Exhibit A and incorporated herein by this reference (the "Proposal").

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that:

Section 1. Award of the Notes. For the purpose of paying the cost of the Project, there shall be borrowed pursuant to Section 67.12(12), Wisconsin Statutes and the Authorizing Resolution, the principal sum of TWENTY-EIGHT MILLION DOLLARS (\$28,000,000) from the Purchaser in accordance with the terms and conditions of the Proposal. The Proposal is

hereby accepted and the Chairperson and County Clerk or other appropriate officers of the County are authorized and directed to execute an acceptance of the Proposal on behalf of the County. To evidence the obligation of the County, the Chairperson and County Clerk are hereby authorized, empowered and directed to make, execute, issue and sell to the Purchaser for, on behalf of and in the name of the County, the general obligation promissory notes aggregating the principal amount of TWENTY-EIGHT MILLION DOLLARS (\$28,000,000) for the sum set forth on the Proposal, plus accrued interest to the date of delivery.

Section 2. Terms of the Notes. The Notes shall be designated "General Obligation Promissory Notes"; shall be issued in the aggregate principal amount of \$28,000,000; shall be dated December 9, 2025; shall be in the denomination of \$5,000 or any integral multiple thereof; shall be numbered R-1 and upward; and shall bear interest at the rates per annum and mature on April 1 of each year, in the years and principal amounts as set forth on the Pricing Summary attached hereto as Exhibit B-1 and incorporated herein by this reference. Interest shall be payable semi-annually on April 1 and October 1 of each year commencing on April 1, 2026. Interest shall be computed upon the basis of a 360-day year of twelve 30-day months and will be rounded pursuant to the rules of the Municipal Securities Rulemaking Board. The schedule of principal and interest payments due on the Notes is set forth on the Debt Service Schedule attached hereto as Exhibit B-2 and incorporated herein by this reference (the "Schedule").

Section 3. Redemption Provisions. The Notes maturing on April 1, 2033 and thereafter shall be subject to redemption prior to maturity, at the option of the County, on October 1, 2032 or on any date thereafter. Said Notes shall be redeemable as a whole or in part, and if in part, from maturities selected by the County, and within each maturity by lot, at the principal amount thereof, plus accrued interest to the date of redemption.

If the Proposal specifies that any of the Notes shall be subject to mandatory redemption, the terms of such mandatory redemption shall be set forth on an attachment hereto as Exhibit MRP and incorporated herein by this reference. Upon the optional redemption of any of the Notes subject to mandatory redemption, the principal amount of such Notes so redeemed shall be credited against the mandatory redemption payments established in Exhibit MRP for such Notes in such manner as the County shall direct.

Section 4. Form of the Notes. The Notes shall be issued in registered form and shall be executed and delivered in substantially the form attached hereto as Exhibit C and incorporated herein by this reference.

Section 5. Tax Provisions.

(A) Direct Annual Irrepealable Tax Levy. For the purpose of paying the principal of and interest on the Notes as the same becomes due, the full faith, credit and resources of the County are hereby irrevocably pledged, and there is hereby levied upon all of the taxable property of the County a direct annual irrepealable tax in the years 2025 through 2034 for the payments due in the years 2026 through 2035 in the amounts set forth on the Schedule.

(B) Tax Collection. So long as any part of the principal of or interest on the Notes remains unpaid, the County shall be and continue without power to repeal such levy or obstruct the collection of said tax until all such payments have been made or provided for. After the issuance of the Notes, said tax shall be, from year to year, carried onto the tax roll of the County and collected in addition to all other taxes and in the same manner and at the same time as other taxes of the County for said years are collected, except that the amount of tax carried onto the tax roll may be reduced in any year by the amount of any surplus money in the Debt Service Fund Account created below.

(C) Additional Funds. If at any time there shall be on hand insufficient funds from the aforesaid tax levy to meet principal and/or interest payments on said Notes when due, the requisite amounts shall be paid from other funds of the County then available, which sums shall be replaced upon the collection of the taxes herein levied.

Section 6. Segregated Debt Service Fund Account.

(A) Creation and Deposits. There shall be and there hereby is established in the treasury of the County, if one has not already been created, a debt service fund, separate and distinct from every other fund, which shall be maintained in accordance with generally accepted accounting principles. Debt service or sinking funds established for obligations previously issued by the County may be considered as separate and distinct accounts within the debt service fund. Within the debt service fund, there hereby is established a separate and distinct

account designated as the "Debt Service Fund Account for General Obligation Promissory Notes, dated December 9, 2025" (the "Debt Service Fund Account") and such account shall be maintained until the indebtedness evidenced by the Notes is fully paid or otherwise extinguished. There shall be deposited into the Debt Service Fund Account (i) all accrued interest received by the County at the time of delivery of and payment for the Notes; (ii) any premium which may be received by the County above the par value of the Notes and accrued interest thereon; (iii) all money raised by the taxes herein levied and any amounts appropriated for the specific purpose of meeting principal of and interest on the Notes when due; (iv) such other sums as may be necessary at any time to pay principal of and interest on the Notes when due; (v) surplus monies in the Borrowed Money Fund as specified below; and (vi) such further deposits as may be required by Section 67.11, Wisconsin Statutes.

(B) Use and Investment. No money shall be withdrawn from the Debt Service Fund Account and appropriated for any purpose other than the payment of principal of and interest on the Notes until all such principal and interest has been paid in full and the Notes canceled; provided (i) the funds to provide for each payment of principal of and interest on the Notes prior to the scheduled receipt of taxes from the next succeeding tax collection may be invested in direct obligations of the United States of America maturing in time to make such payments when they are due or in other investments permitted by law; and (ii) any funds over and above the amount of such principal and interest payments on the Notes may be used to reduce the next succeeding tax levy, or may, at the option of the County, be invested by purchasing the Notes as permitted by and subject to Section 67.11(2)(a), Wisconsin Statutes, or in permitted municipal investments under the pertinent provisions of the Wisconsin Statutes ("Permitted Investments"), which investments shall continue to be a part of the Debt Service Fund Account. Any investment of the Debt Service Fund Account shall at all times conform with the provisions of the Internal Revenue Code of 1986, as amended (the "Code") and any applicable Treasury Regulations (the "Regulations").

(C) Remaining Monies. When all of the Notes have been paid in full and canceled, and all Permitted Investments disposed of, any money remaining in the Debt Service Fund Account shall be transferred and deposited in the general fund of the County, unless the County Board of Supervisors directs otherwise.

Section 7. Proceeds of the Notes; Segregated Borrowed Money Fund. The proceeds of the Notes (the "Note Proceeds") (other than any premium and accrued interest which must be paid at the time of the delivery of the Notes into the Debt Service Fund Account created above) shall be deposited into a special fund (the "Borrowed Money Fund") separate and distinct from all other funds of the County and disbursed solely for the purpose or purposes for which borrowed. In no event shall monies in the Borrowed Money Fund be used to fund operating expenses of the general fund of the County or of any special revenue fund of the County that is supported by property taxes.

Monies in the Borrowed Money Fund may be temporarily invested in Permitted Investments. Any monies, including any income from Permitted Investments, remaining in the Borrowed Money Fund after the purpose or purposes for which the Notes have been issued have been accomplished, and, at any time, any monies as are not needed and which obviously thereafter cannot be needed for such purpose(s) shall be deposited in the Debt Service Fund Account.

Section 8. No Arbitrage. All investments made pursuant to this Resolution shall be Permitted Investments, but no such investment shall be made in such a manner as would cause the Notes to be "arbitrage bonds" within the meaning of Section 148 of the Code or the Regulations and an officer of the County, charged with the responsibility for issuing the Notes, shall certify as to facts, estimates, circumstances and reasonable expectations in existence on the date of delivery of the Notes to the Purchaser which will permit the conclusion that the Notes are not "arbitrage bonds," within the meaning of the Code or Regulations.

Section 9. Compliance with Federal Tax Laws. (a) The County represents and covenants that the projects financed by the Notes and the ownership, management and use of the projects will not cause the Notes to be "private activity bonds" within the meaning of Section 141 of the Code. The County further covenants that it shall comply with the provisions of the Code to the extent necessary to maintain the tax exempt status of the interest on the Notes including, if applicable, the rebate requirements of Section 148(f) of the Code. The County further covenants that it will not take any action, omit to take any action or permit the taking or omission of any action within its control (including, without limitation, making or permitting any use of the proceeds of the Notes) if taking, permitting or omitting to take such action would

cause any of the Notes to be an arbitrage bond or a private activity bond within the meaning of the Code or would otherwise cause interest on the Notes to be included in the gross income of the recipients thereof for federal income tax purposes. The County Clerk or other officer of the County charged with the responsibility of issuing the Notes shall provide an appropriate certificate of the County certifying that the County can and covenanting that it will comply with the provisions of the Code and Regulations.

(b) The County also covenants to use its best efforts to meet the requirements and restrictions of any different or additional federal legislation which may be made applicable to the Notes provided that in meeting such requirements the County will do so only to the extent consistent with the proceedings authorizing the Notes and the laws of the State of Wisconsin and to the extent that there is a reasonable period of time in which to comply.

Section 10. Execution of the Notes; Closing; Professional Services. The Notes shall be issued in printed form, executed on behalf of the County by the manual or facsimile signatures of the Chairperson and County Clerk, authenticated, if required, by the Fiscal Agent (defined below), sealed with its official or corporate seal, if any, or a facsimile thereof, and delivered to the Purchaser upon payment to the County of the purchase price thereof, plus accrued interest to the date of delivery (the "Closing"). The facsimile signature of either of the officers executing the Notes may be imprinted on the Notes in lieu of the manual signature of the officer but, unless the County has contracted with a fiscal agent to authenticate the Notes, at least one of the signatures appearing on each Note shall be a manual signature. In the event that either of the officers whose signatures appear on the Notes shall cease to be such officers before the Closing, such signatures shall, nevertheless, be valid and sufficient for all purposes to the same extent as if they had remained in office until the Closing. The aforesaid officers are hereby authorized and directed to do all acts and execute and deliver the Notes and all such documents, certificates and acknowledgments as may be necessary and convenient to effectuate the Closing. The County hereby authorizes the officers and agents of the County to enter into, on its behalf, agreements and contracts in conjunction with the Notes, including but not limited to agreements and contracts for legal, trust, fiscal agency, disclosure and continuing disclosure, and rebate calculation services. Any such contract heretofore entered into in conjunction with the issuance of the Notes is hereby ratified and approved in all respects.

Section 11. Payment of the Notes; Fiscal Agent. The principal of and interest on the Notes shall be paid by the County Clerk or the County Treasurer (the "Fiscal Agent").

Section 12. Persons Treated as Owners; Transfer of Notes. The County shall cause books for the registration and for the transfer of the Notes to be kept by the Fiscal Agent. The person in whose name any Note shall be registered shall be deemed and regarded as the absolute owner thereof for all purposes and payment of either principal or interest on any Note shall be made only to the registered owner thereof. All such payments shall be valid and effectual to satisfy and discharge the liability upon such Note to the extent of the sum or sums so paid.

Any Note may be transferred by the registered owner thereof by surrender of the Note at the office of the Fiscal Agent, duly endorsed for the transfer or accompanied by an assignment duly executed by the registered owner or his attorney duly authorized in writing. Upon such transfer, the Chairperson and County Clerk shall execute and deliver in the name of the transferee or transferees a new Note or Notes of a like aggregate principal amount, series and maturity and the Fiscal Agent shall record the name of each transferee in the registration book. No registration shall be made to bearer. The Fiscal Agent shall cancel any Note surrendered for transfer.

The County shall cooperate in any such transfer, and the Chairperson and County Clerk are authorized to execute any new Note or Notes necessary to effect any such transfer.

Section 13. Record Date. The 15th day of the calendar month next preceding each interest payment date shall be the record date for the Notes (the "Record Date"). Payment of interest on the Notes on any interest payment date shall be made to the registered owners of the Notes as they appear on the registration book of the County at the close of business on the Record Date.

Section 14. Utilization of The Depository Trust Company Book-Entry-Only System. In order to make the Notes eligible for the services provided by The Depository Trust Company, New York, New York ("DTC"), the County agrees to the applicable provisions set forth in the Blanket Issuer Letter of Representations, which the County Clerk or other authorized representative of the County is authorized and directed to execute and deliver to DTC on

behalf of the County to the extent an effective Blanket Issuer Letter of Representations is not presently on file in the County Clerk's office.

Section 15. Official Statement. The Winnebago County Board of Supervisors hereby approves the Preliminary Official Statement with respect to the Notes and deems the Preliminary Official Statement as "final" as of its date for purposes of SEC Rule 15c2-12 promulgated by the Securities and Exchange Commission pursuant to the Securities and Exchange Act of 1934 (the "Rule"). All actions taken by officers of the County in connection with the preparation of such Preliminary Official Statement and any addenda to it or final Official Statement are hereby ratified and approved. In connection with the Closing, the appropriate County official shall certify the Preliminary Official Statement and any addenda or final Official Statement. The County Clerk shall cause copies of the Preliminary Official Statement and any addenda or final Official Statement to be distributed to the Purchaser.

Section 16. Undertaking to Provide Continuing Disclosure. The County hereby covenants and agrees, for the benefit of the owners of the Notes, to enter into a written undertaking (the "Undertaking") if required by the Rule to provide continuing disclosure of certain financial information and operating data and timely notices of the occurrence of certain events in accordance with the Rule. The Undertaking shall be enforceable by the owners of the Notes or by the Purchaser on behalf of such owners (provided that the rights of the owners and the Purchaser to enforce the Undertaking shall be limited to a right to obtain specific performance of the obligations thereunder and any failure by the County to comply with the provisions of the Undertaking shall not be an event of default with respect to the Notes). To the extent required under the Rule, the Chairperson and County Clerk, or other officer of the County charged with the responsibility for issuing the Notes, shall provide a Continuing Disclosure Certificate for inclusion in the transcript of proceedings, setting forth the details and terms of the County's Undertaking.

Section 17. Record Book. The County Clerk shall provide and keep the transcript of proceedings as a separate record book (the "Record Book") and shall record a full and correct statement of every step or proceeding had or taken in the course of authorizing and issuing the Notes in the Record Book. Section 18. Bond Insurance. If the Purchaser determines to obtain municipal bond insurance with respect to the Notes, the officers of the County are authorized to take all actions necessary to obtain such municipal bond insurance. The Chairperson and County Clerk are authorized to agree to such additional provisions as the bond insurer may reasonably request and which are acceptable to the Chairperson and County Clerk including provisions regarding restrictions on investment of Note proceeds, the payment procedure under the municipal bond insurance policy, the rights of the bond insurer in the event of default and payment of the Notes by the bond insurer and notices to be given to the bond insurer. In addition, any reference required by the bond insurer to the municipal bond insurance policy shall be made in the form of Note provided herein.

Section 19. Conflicting Resolutions; Severability; Effective Date. All prior resolutions, rules or other actions of the Winnebago County Board of Supervisors or any parts thereof in conflict with the provisions hereof shall be, and the same are, hereby rescinded insofar as the same may so conflict. In the event that any one or more provisions hereof shall for any reason be held to be illegal or invalid, such illegality or invalidity shall not affect any other provisions hereof. The foregoing shall take effect immediately upon adoption and approval in the manner provided by law.

Submitted by:

PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Farrey, seconded by Supervisor Frassetto, to adopt.
CARRIED BY VOICE VOTE.

J. County Board Chair's Report and Appointments

Chairman Egan reported that Supervisor Harrison was excused from tonight's meeting.

Chairman Egan reminded the board if they haven't RSVP'd for the County Board Christmas Party, to be sure to do that by Friday, November 21, 2025.

Mary Anne Mueller, Corporation Counsel, informed the board that there was a typo on line 55 of Ordinance 203-112025: "Amend Chapter 5.08 of the Winnebago County General Code". Ms. Mueller explained the word "his" should be replaced with "their" in line 55 of the ordinance to be

consistent with the rest of the amended ordinance. Ms. Mueller asked for the board's approval for that. This change was made.

K. Consent Calendar

Consent Calendar Items are those items which are voted on by the Winnebago County Board of Supervisors in a single roll call vote. Committees recommend approval of all items. Any Winnebago County Board of Supervisor may request an Item be removed from the Consent Calendar for discussion. Questions relating to items on the Consent Calendar do not require the item be removed from the Consent Calendar.

1. Approval of Proceedings for October 21, 2025, Adjourned Session of the Winnebago County Board of Supervisors
2. Approval of Proceedings for October 27, 2025, Budget Session of the Winnebago County Board of Supervisors
3. Report 001 and Zoning Amendatory Ordinance 11/001/25 : Wyldewood Baptist Church; Town of Algoma; Rezone from A-2 (General Agriculture) to B-3 (Regional Business) for tax parcel no. 002-0222-01.
4. Report 002 and Zoning Amendatory Ordinance 11/002/25: Suzanne Bauer/Omro Land Co., LLC; Town of Omro; Rezone from A-2 (General Agriculture) to B-3 (Regional Business) for tax parcel no. 016-0414-03(p).
5. RESOLUTION 193-112025: Supporting the Renewal of the Knowles Nelson Stewardship Fund
Submitted by:
LEGISLATIVE COMMITTEE

Supervisor Farrey requested that this item be pulled from the Consent Calendar.

6. RESOLUTION 194-112025: Support Wisconsin establishing a Membership with the Multi-State Information Sharing and Analysis Center (MS-ISAC) to Cover the Cost of Membership for all State, Local, Tribal and Territorial (SLTT) Organizations.
Submitted by:
LEGISLATIVE COMMITTEE

Supervisor Farrey requested that this item be pulled from the Consent Calendar.

7. **RESOLUTION 195-112025: Notice of Claim from Gerald M. Freelon, Progressive Ins. on behalf of Claimant Jacob Ganther**

WHEREAS, your Personnel and Finance Committee has had the claim of Gerald M. Freelon, Progressive Ins. on behalf of Claimant Jacob Ganther referred to it for review; and

WHEREAS, your Committee has investigated the claim and recommends it be disallowed by Winnebago County.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that the claim of Gerald M. Freelon, Progressive Ins. on behalf of Claimant Jacob Ganther, filed with the County Clerk on October 9, 2025, is hereby disallowed since there is no basis for liability on the part of Winnebago County.

Submitted by:
PERSONNEL & FINANCE COMMITTEE

8. **RESOLUTION 196-112025: Authorization for the Sheriff's Office to enter into an Agreement with Town of Clayton for Contracted Police Patrol Service.**

WHEREAS, the Town of Clayton has requested that Winnebago County furnish police patrol services to it for twenty hours per month; and

WHEREAS, the Winnebago County Sheriff shall have supervisory control over the personnel providing these services and shall retain final authority to make decisions as to the manner in which services are rendered; and

WHEREAS, the Town of Clayton shall reimburse Winnebago County for the salaries of deputies providing police services to Winnebago County under this Agreement; and
WHEREAS, Winnebago County shall provide a patrol vehicle for the assigned deputy that shall carry identifying markings of the Winnebago County Sheriff's Office. The Town of Clayton will be billed \$100 per month for vehicle maintenance, licensing fees and fuel costs.
NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes the Winnebago County Executive and the Winnebago County Clerk to enter into an Agreement with the Town of Clayton for contracted police patrol services.

Submitted by:

JUDICIARY & PUBLIC SAFETY COMMITTEE

PERSONNEL & FINANCE COMMITTEE

9. RESOLUTION 197-112025: Authorize the Winnebago County Sheriff's Office to enter into a 5-year purchase agreement with Axon Enterprise Inc., for the purchase of Tasers and related equipment and services.

WHEREAS, the Winnebago County Sheriff's Office has equipped its deputies with Axon Enterprise, Inc. (formerly Taser International) electronic control devices (ECD) for the past 24 years; and

WHEREAS, Axon Enterprise, Inc. is the sole source provider of the Taser ECD; and

WHEREAS, ECDs are a necessary piece of equipment for less than lethal subject control; and

WHEREAS, the current Tasers purchased in 2018 or earlier are now considered legacy technology by Axon Enterprise, Inc. and are out of warranty, no longer supported, and experiencing critical faults; and

WHEREAS, the manufacturer only offers a 5-year subscription style model, totaling \$564,665.44; and

WHEREAS, the manufacturer will accept 5 equal payments of \$112,933.08 each of the 5 years; and

WHEREAS, the Winnebago County Sheriff's Office remains fiscally prudent and will employ a sharing model so as to lessen the fiscal burden to the County; and

WHEREAS, the purchase agreement covers 60 units as well as the necessary individual licensing user agreements for an additional 91 deputies; and

WHEREAS, the subscription style model will include all needed additional components, including licenses, batteries, data ports, software, replacement cartridges, holsters, virtual reality training, instructor training, and extended warranties.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes the Winnebago County Sheriff's Office to enter into a 5-year purchase agreement with Axon Enterprise, Inc., to purchase Tasers and related equipment and services for \$564,665.44.

Submitted by:

JUDICIARY & PUBLIC SAFETY COMMITTEE

PERSONNEL & FINANCE COMMITTEE

10. RESOLUTION 198-112025: Authorize Winnebago County Emergency Management to Enter into Intergovernmental Agreements with Local Governments for the Purposes Coordinating Emergency Management and other Response Activities

WHEREAS, for more than 30 years, Winnebago County has entered into an agreement with the City of Oshkosh to provide HazMat support to all of the municipalities within Winnebago County; and

WHEREAS, Winnebago County has major chemical companies, paper companies, agricultural storage facilities, plastics and plastic film manufacturers for a total of 104 Emergency Planning and Community Right-to-know Act planning facilities; and

WHEREAS, in 2025, Winnebago County will receive \$47,605 from the Emergency Planning and Community Right-to-know Act (EPCRA) Grant. Failure to enter into this agreement could result in the loss of part or all of this grant funding source; and

WHEREAS, that Winnebago County Emergency Management receives requires the County to adopt an EPCRA County Wide Hazardous Materials Plan / Strategic Plan that identifies the emergency response team that the County has selected. The description must demonstrate in plain language that the selected team has agreed to respond within the County as a local team and is capable of responding anywhere within the County; and

WHEREAS, having one dedicated HazMat response team eliminates the need for other local Fire Departments from incurring the costs of procuring equipment, training, and staffing their own team or needing to contract with other municipalities; and
WHEREAS, through this agreement, all of Winnebago County is able to utilize the City of Oshkosh's HazMat team for Level II Hazmat Incidents. Having this agreement in place ensures a fast and efficient response to a HazMat incident in the County.
NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes Winnebago County to enter into intergovernmental agreements with local governments for the purpose of coordinating emergency management and other response activities.

Submitted by:
JUDICIARY & PUBLIC SAFETY COMMITTEE

11. ORDINANCE 199-112025: Eliminate Chapter 5.01(5) of the Winnebago County General Code

WHEREAS, Winnebago County is undertaking a recodification project to update the county General Code; and

WHEREAS, in the course of that review and consultation with the 27 departments constituting the Winnebago County government, multiple sections of the code were flagged as not reflecting current practice; and

WHEREAS, the Winnebago County General Code must be updated to reflect current practice.

NOW, THEREFORE, THE WINNEBAGO COUNTY BOARD OF SUPERVISORS DOES ORDAIN AS FOLLOWS: Section 5.01(5) of the Winnebago County General Code is eliminated.

~~(5) Daily Reporting Fee. All Huber Law Prisoners who are assigned to the Winnebago County Sheriff's Day Reporting Program shall be charged a fee established at a rate equal to the Huber Fee per day. No fees for meals shall be charged to Day Reporting prisoners.~~

Submitted by:
JUDICIARY & PUBLIC SAFETY COMMITTEE

12. ORDINANCE 200-112025: Amend Chapter 5.02(4)(a)4 of the Winnebago County General Code

WHEREAS, Winnebago County is undertaking a recodification project to update the county General Code; and

WHEREAS, in the course of that review and consultation with the respective departments, multiple sections of the code were flagged as not reflecting current practice; and

WHEREAS, the Winnebago County General Code must be updated to reflect current practice.

NOW, THEREFORE, THE WINNEBAGO COUNTY BOARD OF SUPERVISORS DOES ORDAIN AS FOLLOWS: Section 5.02(4)(a)4 of the Winnebago County General Code is amended as follows:

(4) Qualifications

(a) In order for a person to qualify for deputization by the Sheriff as a Sheriff's Reserve Deputy, that person shall first meet the following qualifications:

1. The person shall be at least 18 years of age.
2. The person shall be a United States citizen.
3. The person shall have no record of criminal court convictions for any felonies or misdemeanors.
4. The person shall successfully pass a psychological evaluation, to be administered by the County Personnel coordinated with the Human Resources Department, which is regularly administered to those job applicants seeking employment as full-time Sheriff's Deputies.

5. The person shall possess a valid Wisconsin Driver's License and shall have no history of license revocations or suspensions within the previous two years.

6. The person shall have completed those police training requirements as are deemed necessary by the Winnebago County Sheriff.

BE IT FURTHER ORDAINED by the Winnebago County Board of Supervisors that Section 5.02(4)(a)4 of the Winnebago County General Code shall become effective following the date

of publication.
Submitted by:
JUDICIARY & PUBLIC SAFETY COMMITTEE

13. ORDINANCE 201-112025: Amend Chapter 5.02(7) of the Winnebago County General Code

WHEREAS, Winnebago County is undertaking a recodification project to update the county General Code; and
WHEREAS, in the course of that review and consultation with the respective departments, multiple sections of the code were flagged as not reflecting current practice; and
WHEREAS, the Winnebago County General Code must be updated to reflect current practice.

NOW, THEREFORE, THE WINNEBAGO COUNTY BOARD OF SUPERVISORS DOES ORDAIN AS FOLLOWS: Section 5.02(7) of the Winnebago County General Code is amended as follows:

(7) Salary

(a) Reserve deputies shall be compensated at a rate which shall be determined in accordance with ~~Chapter 15 (B)(2)(c) of the Winnebago County Personnel Policy Manual~~ **the Unclassified Positions Pay Schedule**, for services performed at the direction and approval of the Winnebago County Sheriff.

~~(b) Reserve Deputies shall be solely responsible for the purchase and provision of a firearm, if authorized by the Sheriff, and Sam Brown belt. No expenses incurred for the purchase of a firearm or belt shall be reimbursed by Winnebago County.~~

~~(c) Reserve Deputies shall not be compensated for that time spent in training with the Winnebago County Sheriff's Department.~~

BE IT FURTHER ORDAINED by the Winnebago County Board of Supervisors that Section 5.02(7) of the Winnebago County General Code shall become effective following the date of publication.

Submitted by:
JUDICIARY & PUBLIC SAFETY COMMITTEE

14. ORDINANCE 202-112025: Eliminate Chapter 5.04 of the Winnebago County General Code

WHEREAS, Wis. Stats. § 59.34 and 59.38, provide that a county board can abolish the office of elected coroner and implement a medical examiner system in which a medical examiner performs the same duties as a coroner; and

WHEREAS, details for a medical examiner system can be established in due course in accordance with Wis. Stat. § 59.38; and

WHEREAS, the Winnebago County Board of Supervisors passed Resolution 201-092019 to abolish the office of the coroner and implement a Medical Examiner's system; and
WHEREAS, an accompanying ordinance was never drafted to reflect the change and update the Winnebago County General Code.

WHEREAS, combining Sections 5.04 and 5.08 creates a streamlined and efficient section relating to the Medical Examiner's Office.

NOW, THEREFORE, THE WINNEBAGO COUNTY BOARD OF SUPERVISORS DOES ORDAIN AS FOLLOWS: Section 5.04 of the Winnebago County General Code is eliminated.

5.04 CORONER'S FEES

~~1. **Authority:** This Ordinance is adopted pursuant to the authority provided under § 59.36 and 69.18(2)(d)(3), Wis Stats.~~

~~2. **Cremation Permit Fee.**~~

~~(a) A fee of \$200.00 is hereby established for the viewing of a body by a coroner and the issuance of a permit as a precedence to cremation, pursuant to that procedure outlined by § 979.10, Wis Stats. The estate of the deceased shall be liable for payment of said fee, unless another party agrees in advance, in writing, to be responsible for the payment of said fee.~~

~~(b) **Disinterment Fee.** A fee of \$50.00 is hereby established for the application of disinterment of a decedent's corpse. Said fee shall be paid at the time of application by the applicant. Said fee shall not be applicable when a valid court order for disinterment has been issued.~~

~~3. **Payment Of Fees:** All fees paid pursuant to this Ordinance shall be paid to the Office of~~

15. ORDINANCE 203-112025: Amend Chapter 5.08 of the Winnebago County General Code

WHEREAS, Wis. Stats. § 59.34 and 59.38, provide that a county board can abolish the office of elected coroner and implement a medical examiner system in which a medical examiner performs the same duties as a coroner; and
WHEREAS, details for a medical examiner system can be established in due course in accordance with Wis. Stat. § 59.38; and
WHEREAS, the Winnebago County Board of Supervisors passed Resolution 201-092019 to abolish the office of the coroner and implement a Medical Examiner's system; and
WHEREAS, an accompanying ordinance has been drafted to reflect the change in structure and to update the Winnebago County General Code; and
WHEREAS, combining Sections 5.04 and 5.08 creates a streamlined and efficient section relating to the Medical Examiner's Office.
NOW, THEREFORE, THE WINNEBAGO COUNTY BOARD OF SUPERVISORS DOES ORDAIN AS FOLLOWS: Section 5.08 of the Winnebago County General Code is amended as follows:

5.08 OFFICE OF MEDICAL EXAMINER

1. Authority: This Ordinance is adopted pursuant to the authority provided under *Wis Stats. § 59.36, 59.365, 69.18(2)(d)(3), and 979.09.*

2. Cremation Permit Fee- Fee Schedule

~~(a) A fee of \$200.00 is hereby established for the viewing of a body by a coroner and the issuance of a permit as a precedence to cremation, pursuant to that procedure outlined by § 979.10, Wis Stats. The estate of the deceased shall be liable for payment of said fee, unless another party agrees in advance, in writing, to be responsible for the payment of said fee.~~

~~(b) Disinternment Fee. A fee of \$50.00 is hereby established for the application of disinternment of a decedent's corpse. Said fee shall be paid at the time of application by the applicant. Said fee shall not be applicable when a valid court order for disinternment has been issued.~~

Cremation Permit Fee \$170 Disinternment

\$ 50

Death Certificate Fee \$150.00 Physician

Refusal \$250.00

Storage Fee \$60 per day after 48 hours Bio Seal

Fee \$200

Transportation \$225

Contracts

Morgue Facility Tissue Recovery \$650 (with transport \$900) Lion's Eye

Bank \$100

Private Autopsy Suite Rental \$TBD (\$500 with current contract)

3. Payment Of Fees: All fees paid pursuant to this Ordinance shall be paid to the Office of the Winnebago County Treasurer.

4. Disposal By Cremation. The Winnebago County *Medical Examiner* shall cause the body of an unclaimed deceased person to be cremated upon ~~his~~*their* written authorization. Cremation of an unclaimed body shall occur no earlier than seven (7) days subsequent to the pronounced date of death of the deceased person.

5. Costs

(a) The Winnebago County *Medical Examiner* shall request the assistance of the Winnebago County Department of Human Services to determine the Medical Assistance eligibility of the deceased. Should the deceased individual be eligible for Medical Assistance, any Medical Assistance payments made on behalf of the deceased shall be used to offset cremation costs of the

deceased individual's unclaimed body.

(b) Family members of deceased individuals who refuse to claim the deceased individual's body shall not have any input into the decision regarding the means of disposition of the unclaimed body. Winnebago County shall have no obligation to pay for visitation or other funeral arrangements relating to any deceased individual whose body remains unclaimed.

(c) Cremation costs shall not exceed \$500 unless otherwise authorized by the Personnel and Finance Committee of the Winnebago County Board of Supervisors.

(d) The Winnebago County **Medical Examiner**, within ~~his~~ **their** discretion, may dispose of an unclaimed body by burial or by other means when it is in the interests of law enforcement or Winnebago County.

(e) Nothing contained within this Ordinance shall prevent the Winnebago County **Medical Examiner** or Winnebago County from filing a claim against the estate of the deceased, or using other legal means, to recover the costs of disposition of the deceased individual should it appear that assets are available within the estate of the deceased individual or otherwise to cover said disposition costs.

BE IT FURTHER ORDAINED by the Winnebago County Board of Supervisors that Section 5.08 of the Winnebago County General Code shall become effective following the date of publication.

Submitted by:

JUDICIARY & PUBLIC SAFETY COMMITTEE

Motion by Supervisor Farrey, seconded by Supervisor Nussbaum to adopt the consent calendar excluding:

5. Resolution 193-112025: Supporting the Renewal of the Knowles Nelson Stewardship Fund.

6. Resolution 194-112025: Support Wisconsin establishing a Membership with the Multi-State Information Sharing and Analysis Center (MS-ISAC) to Cover the Cost of Membership for all State, Local, Tribal and Territorial (SLTT) Organizations.

VOTE ON CONSENT CALENDAR: CARRIED BY VOICE VOTE.

ITEMS REMOVED FROM CONSENT CALENDAR

5. Resolution 193-112025: Supporting the Renewal of the Knowles Nelson Stewardship Fund

WHEREAS, per Wis. Stats Ch. 23.09 1 5 (2c)(d), the Wisconsin Legislature created the Knowles-Nelson Stewardship program in 1989 to preserve natural areas and wildlife habitat, protect water quality and fisheries and expand opportunities for outdoor recreation; and

WHEREAS, the Knowles-Nelson Stewardship Program is set to expire in 2026 wherein benefits through the program would expire; and

WHEREAS, Winnebago County has a long-standing and committed interest in its natural areas and wildlife habitats, including Lake Winnebago and its offshoots; and

WHEREAS, Winnebago County believes the Stewardship program to be a valuable asset for county programs and staff.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby expresses support for the reauthorization of the Knowles-Nelson Stewardship Program and requests that sufficient funding be allocated to support projects over the next ten-year period.

BE IT RESOLVED that the Winnebago County Board of Supervisors requests that the Winnebago County Clerk forward a copy of this resolution to all counties throughout the State of Wisconsin, the offices of Winnebago County State Legislators, and the Office of the Governor.

Submitted by:

LEGISLATIVE COMMITTEE

Motion by Supervisor Farrey, seconded by Supervisor Buck to adopt.
CARRIED BY VOICE VOTE.

6. Resolution 194-112025: Support Wisconsin establishing a Membership with the Multi-State Information Sharing and Analysis Center (MS-ISAC) to Cover the Cost of Membership for all State, Local, Tribal and Territorial (SLTT) Organizations.

WHEREAS, the Multi-State Information Sharing and Analysis Center (MS-ISAC) provides vital cybersecurity services, including 24/7 threat monitoring and incident response, to more than 18,000 state, local, tribal, and territorial (SLTT) government organizations supporting our nation's critical infrastructure including public hospitals, public utilities, K-12 school, and law enforcement; and

WHEREAS, local governments, especially in rural and under-resourced areas, have relied heavily on MS-ISAC's services; and

WHEREAS, without MS-ISAC services, government organizations are increasingly vulnerable to cyber attacks by foreign adversaries; and WHEREAS, recent federal funding cuts to MS-ISAC, have significantly weakened the nation's defense against cyber threats; and WHEREAS, Winnebago County joined MS-ISAC under the Single

Organization Membership option on September 1, 2025, when funding ended, to continue the services Winnebago County needed to protect its infrastructure and data; and

WHEREAS, MS-ISAC has said the fees paid by Winnebago County will be refunded or applied to other add-on services should Wisconsin obtain membership with MS-ISAC in the future.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it supports Wisconsin establishing a Membership with the Multi-State Information Sharing and Analysis Center (MS-ISAC) to Cover the Cost of Membership for all State, Local, Tribal and Territorial (SLTT) Organizations.

BE IT FURTHER RESOLVED that the Winnebago County Clerk is hereby authorized to send a copy of this Resolution to the Governor of the State of Wisconsin, all Wisconsin counties, and the Wisconsin Counties Association for consideration.

Submitted by:

LEGISLATIVE COMMITTEE

Motion by Supervisor Farrey, seconded by Supervisor Cox to adopt.

CARRIED BY VOICE VOTE.

L. Business Items, Resolutions, and Ordinances

1. RESOLUTION 204-112025: Approve \$3,500,000 of the Accrued Interest Earned on Spirit Funds to partially fund a revolving loan program to expedite housing development in Winnebago County.

WHEREAS, national estimates put the shortage of affordable housing at over 12.5 million units; and

WHEREAS, the Wisconsin Realtors' Association has determined that nearly 227,000 new housing units will be needed to maintain and grow Wisconsin's working-age population; and WHEREAS, in Winnebago County the need is very real. To keep attracting new families, support our aging population and sustain our local businesses, we will need to create around 10,000 new housing units in the next decade; and

WHEREAS, Winnebago County has named housing development a top priority in its Strategic Plan - with a clear goal to "ensure housing for all" and to build strong community support for the policies and investments that will make that happen; and

WHEREAS, expanding housing options is a critical part of any successful economic development strategy; and

WHEREAS, in conversations with developers, a consistent message has emerged: the current development environment makes it difficult — if not impossible — to build housing that is affordable for the workforce. The timeline for approvals, the cost of holding land during the planning phase, and the complexity of local regulatory processes all create financial risks that deter investment in the kinds of housing needed most; and

WHEREAS, by offering low-interest, gap financing through a revolving loan fund, Winnebago County can help offset holding costs and accelerate timelines. Additionally, Winnebago County will work side by side with municipalities to streamline approvals and remove barriers, so that projects can move forward in a coordinated, time-efficient way; and WHEREAS, on June 18, 2025, the Industrial Development Board (IDB) committed \$1,000,000 of its funds to be used for this program. When combined with \$3.5 million in ARPA/Spirit

funds, it creates a foundation for a revolving loan program dedicated to accelerating housing development across Winnebago County; and
WHEREAS, the American Rescue Plan Act Strategy & Outcomes Commission has allocated Three Million Five Hundred Thousand Dollars (\$3,500,000) *of the accrued interest earned on Spirit Funds*, and has further determined that projects which promote the building of homeowner equity, incorporate mixed-income housing, and/or provide workforce housing opportunities for households earning up to one hundred forty percent (140%) of the County Median Income (CMI) shall be afforded additional consideration;
WHEREAS, the goal is to support the creation of 10,000 new housing units over the next decade. This effort will benefit our local economy by helping businesses attract and retain talent, giving seniors more options to age in place, and provide affordable, attainable homes for residents across the income spectrum; and
WHEREAS, with a structured fund in place, Winnebago County will issue a Request for Proposals (RFP) to select a qualified non-profit to serve as the Funds Administrator. Three specific expectations will be in place:

1. To engage a non-profit to secure additional community partners to co-invest in a model that can scale and evolve with our region's needs.
2. To be responsible for the day-to-day management of the loan program and work in partnership with an advisory board composed of members of the ARPA Strategy and Outcomes Commission, members of the IDB, and county staff.
3. To oversee the creation of program guidelines, including the application process, scoring criteria, and financial terms. They will also be responsible for reviewing applications, drafting developer agreements, and ensuring that all projects comply with legal and financial requirements.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby approves \$3,500,000 *of the accrued interest earned on Spirit Funds* to be used as part of the investment in a revolving loan fund that will be used for the development of new housing opportunities in Winnebago County.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors as a condition of receipt of funds, recipients shall not discontinue providing services nor assign any of their rights or obligations in connection with providing services. Recipients shall be responsible to Winnebago County for any disbursed funds which are determined by Winnebago County to have not been used or misused or misappropriated. Any reimbursement of funds which is required by Winnebago County shall be due within 45 days of giving written notice to the recipient.

Submitted by:

ARPA STRATEGY AND OUTCOMES COMMISSION

Motion by Supervisor Buck, seconded by Supervisor Powers to adopt.

Motion by Supervisor Hanson, seconded by Supervisor Binder to indefinitely postpone.

After further discussion, Supervisor Hanson withdrew his motion.

Motion by Supervisor Hanson, seconded by Supervisor Farrey, to refer this back to the ARPA Strategy & Outcomes Commission.

Motion by Supervisor Frassetto, seconded by Supervisor Nussbaum to call the question.

Vote on call the question. CARRIED BY VOICE VOTE.

Vote to refer back to the commission. AYES: 25; NAYES: 9 – Laux, Ulbricht, Reinke, Hancock-Cooke, Gilbertson, Macho, Zellmer, Buck and Powers; ABSTAIN: 0; ABSENT: 2 – Holt and Harrison. MOTION PASSED.

2. RESOLUTION 205-112025: Amend Winnebago County Board Rule 24.8(5)(B)

WHEREAS, Winnebago County Board Rule 24.8(5)(B) lacks clarity; and WHEREAS, to address ambiguities relating to supplementation of appropriations for a particular county office or department by transfers from the Contingency Fund, Winnebago County Board Rule 24.8(5)(B) should be amended.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that Winnebago County Board Rule 24.8(5)(B) be amended to say the following:

24.8 PERSONNEL AND FINANCE COMMITTEE

...

5. Authorize budgetary alterations as permitted in Sec. 65.90(5), Wis. Stats. in either of the following situations:

...
B. Supplementation of appropriations for a particular office or department by transfer from the Contingency Fund. The limitation on the dollar amount set aside in the budgetary alteration shall be the amount set aside in the Contingency Fund or the sum of \$40,000 *per the designated project over its life, not to include carryovers*, whichever is the lesser sum, and ...

Submitted by:
Supervisor Steven Binder, District 13
PERSONNEL & FINANCE COMMITTEE
JUDICIARY & PUBLIC SAFETY COMMITTEE

Motion by Supervisor Binder, seconded by Supervisor Cox to adopt.
CARRIED BY VOICE VOTE.

3. ORDINANCE 206-112025: Motion to Amend Ordinance 191-102025, Adoption of Chapter 27 Winnebago County Shoreland Zoning Ordinance, by Modifying the Effective Date of the Ordinance to April 1, 2026

WHEREAS, Ordinance 0191-102025 approved revision of Chapter 27, Winnebago County Shoreland Zoning, with an effective date of November 21, 2025; and
WHEREAS, the revised ordinance, among other things, removed Winnebago County General Zoning from shoreland areas; and
WHEREAS, Robert's Rules of Order §35:1 allows for amending something previously adopted; and

WHEREAS, at least 5 towns are not ready for the November 21, 2025 implementation date for the towns' general zoning in shoreland areas; and

WHEREAS, a number of towns would like additional time to prepare for the implementation of town general zoning in shoreland areas; and

WHEREAS, adopting an effective date of November 21, 2025 would cause adverse effects to those towns that do not have general zoning in place.

NOW, THEREFORE, BE IT ORDAINED by the Winnebago County Board of Supervisors that it amends lines 31-32 of Ordinance 0191-102025 to read as follows:

27 of the Winnebago County General Code shall become effective following the date of signature and publication *on April 1, 2026*, ~~but no later than November 21, 2025.~~

Submitted by:
SUPERVISOR HOWARD MILLER, DISTRICT 36
CHAIRMAN THOMAS EGAN, DISTRICT 33

Motion by Supervisor Miller, seconded by Supervisor Powers to adopt.
CARRIED BY VOICE VOTE.

M. Adjourn

Motion by Supervisor Nussbaum, seconded by Supervisor Paterson, to adjourn until the December 16, 2025, Adjourned Session of the Winnebago County Board of Supervisors.

CARRIED BY VOICE VOTE. The meeting was adjourned at 9:45 p.m.

Submitted by:
Cassie J. Smith-Gregor
Winnebago County Chief Deputy Clerk

State of Wisconsin) County of Winnebago) ss

I, Cassie J. Smith-Gregor do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their Business Meeting held November 18, 2025.

Cassie J. Smith-Gregor
Winnebago County Chief Deputy Clerk

The video portion of this meeting is available on the County website:
<https://winnebago.cowis.portal.civicclerk.com>