



Winnebago County

The Wave of the Future

**COUNTY BOARD OF SUPERVISORS MEETING MINUTES
MONDAY, OCTOBER 27, 2025**

A. Call to Order

Chairman Thomas Egan called the meeting of the Winnebago County Board of Supervisors to order at 6:00 P.M. from the Winnebago County Courthouse, 415 Jackson Street, Oshkosh, Wisconsin and virtually by TEAMS.

B. Roll Call

The following Supervisors were present: 36 – Dowling, Laux, Ulbricht, Lutz, Holt, Reinke, Hancock-Cooke, Wise, Nussbaum, Stafford, Paterson, Gabert, Binder, Swan, Gilbertson, Mueller, Halbur, Ponzer, Belville, Macho, Hinz, Zellmer, Pluchinsky, Buck, Powers, Hanson, Cox, Gustafson, Bureau, Farrey, Harrison, Frassetto, Egan, O'Brien, Nelson and Miller.

C. Pledge of Allegiance

The meeting opened with the Pledge of Allegiance.

D. Invocation

Supervisor Karen Powers

The invocation was given by Supervisor Powers.

E. Adopt Agenda

Motion by Supervisor Farrey, seconded by Supervisor Reinke, to adopt the agenda with one minor change; in Section K. Presentation, add No. 4, Finance Director Budget Error Report Pursuant to County Board Rule 4.3. CARRIED BY VOICE VOTE.

F. Public Comments

Time will be allowed for persons present to express their opinion on any resolution or ordinance that appears on the agenda, as well as, any matter over which this body has jurisdiction.

Pursuant to Rule 6.4 of the Rules of the Winnebago County Board of Supervisors, the County Board Chairman shall limit all public comments to two (2) minutes.

Tom Swan, County Board Supervisor, District 14, Patti Julius, and Jill Fritsch, voiced their thoughts and concerns regarding an inoperable elevator at Park View Health Center.

Megan Edwards, Solutions Recovery Executive Director, commented and voiced her support regarding Amendment No. 7, \$322,050 to Solutions Recovery, Inc.

Leah De Shaney, Neenah, voiced her thoughts and support regarding the Homelessness, Eviction, and Loss Prevention (HELP) Program.

Jason Schulist, Executive Director of the Fox Valley Data Exchange, commented and thanked the board for their consideration of Amendment No. 4, Grant for Fox Valley Data Exchange (DEX).

G. Communications from the County Clerk

Julie Barthels, Winnebago County Clerk, read an email she received from Brian Nagler earlier in the day, supporting the addition of permanent positions within the Long-Term Support Division of the Winnebago County Human Services Department to provide homelessness and eviction prevention services to Winnebago County.

H. Reports from Committees, Commissions and Boards

There were no reports from Committees, Commissions and Boards.

I. 2026 County Budget Public Hearing pursuant to Wis. Stat. 65.90(4)

On Sunday, October 12, 2025, a notice of the county budget public hearing was noticed in the Oshkosh Northwestern.

J. County Board Chair's Report

Chairman Egan reported there were no absences; all the County Board of Supervisors were in attendance for tonight's meeting.

Chairman Egan explained the process the board will take this evening on the budget.

Chairman Egan asked the board to RSVP for the Christmas Party as soon as they can, so if other arrangements need to be made, there is time to do so.

1. Excused County Board Supervisors

K. Presentation

1. Presentation of the 2026 Annual Budget by Gordon Hintz, County Executive
County Executive Gordon Hintz presented the 2026 budget to the County Board of Supervisors. He discussed how this budget addresses the needs of the community and the challenges facing the people they serve in Winnebago County. Executive Hintz spoke about how the process has been improved, budget highlights, the proposed budget, and the next steps and what to expect in the 2026 Process.

2. 2026-2030 Capital Improvement Plan Recap
Executive Hintz briefly touched on the 2026-2030 Capital Improvement Plan.

3. Questions from the Board for Staff
Thomas J. Egan, County Board Chairman, asked the board if they had any questions for each department as they went through the budget order.

The Department Heads addressed any questions that the Board had relating to their departments.

At 8:09 p.m., Chairman Egan announced that the board would take a short 10-minute recess, and then they'd start back up with Solid Waste.

Chairman Egan called the meeting back into session at 8:20 p.m.

Finance Director Budget Error Report Pursuant to County Board Rule 4.3

Under Rule 4.3 of the County Board rules, the Finance Director needs to note any errors that were made in the budget book. Paul Kaiser, Finance Director, noted these changes.

L. Business Items, Resolutions, and Ordinances

Action will be taken on the following amendments. The resolution pertaining to the annual budget and capital improvement plan are noticed in each of the scheduled meetings.

1. Amendments to the Winnebago County 2026 Annual Budget

BUDGET AMENDMENTS

Amendment 1: Increase in Expected Revenue for Park View Health Center

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, Park View Health Center Committee passed an increase to private pay fees to \$15 per resident per day; and

WHEREAS, the fee increase was established after the introduction of the Executive Budget; and

WHEREAS, this change is supported by the County Executive and staff.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby amends the 2026 Winnebago County General Budget so as to add \$120,000 of revenue to the 2026 budget of the Park View Health Center Department:

Org # 53540 Object # 45046 Amount \$ 120,000 on Page 282.

of the 2026 Winnebago County Budget, for the purpose of increased revenue from private pay residents.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that the amended increase in revenue shall be offset by an increase to the Park View Health Center Fund Balance.

Submitted by:

Supervisor Thomas Swan, District 14

Supervisor Maribeth Gabert, District 12

Supervisor Brenda Pluchinsky, District 23

Supervisor James Ponzer, District 18

Supervisor Morris Cox, District 27

Motion by Supervisor Swan, seconded by Supervisor Buck to approve.

Vote on Budget Amendment 1. AYES: 33; NAYES: 3 – Binder, Macho and Farrey; ABSTAIN: 0; ABSENT: 0. MOTION PASSED.

Amendment 2: Special Pay Adjustments & Shift Differentials

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

NOW THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby amends the 2026 Winnebago County General Budget so as to add \$127,407 to the 2026 budget of Park View Health Center Department:

Fund # 530 Object # 51100 Amount \$110,552 on Page 283.

Fund # 530 Object # 51200 Amount \$8,457 on Page 283.

Fund # 530 Object # 51203 Amount \$95 on Page 283.

Fund # 530 Object # 51206 Amount \$7,684 on Page 283.

Fund # 530 Object # 51207 Amount \$619 on Page 283.

Fund # 530 Object # 51150 Amount \$(110,552) on Page 283.

Fund # 530 Object # 51250 Amount \$ (16,855) on Page 283.

of the 2026 Winnebago County Budget, for the purpose of adjusting shift differentials to be in line with Market and Special Pay adjustments to offset the shift differentials and to reduce wage compression within the grades recently reclassified between new and experienced staff. BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that the amended increase in expenses shall be offset by a reduction of labor costs in turnover savings.

Submitted by:

Supervisor Thomas Swan, District 14

Supervisor Maribeth Gabert, District 12

Supervisor Brenda Pluchinsky, District 23

Supervisor Morris Cox, District 27

Motion by Supervisor Swan, seconded by Supervisor Buck to approve.

Vote on Budget Amendment 2. AYES: 36; NAYES: 0; ABSTAIN: 0; ABSENT: 0. MOTION PASSED.

Amendment 3: Longevity Pay

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, some departments have historic longevity pay that is a modifier to their base pay (up to 15 cents) but does not get paid out for PTO, holiday, etc.; and

WHEREAS, this would add 15 cents per hour to base pay for all eligible and delete enhancer and reduce HR administrative time & improve employee morale; and

WHEREAS, if an employee is over the maximum rate for their position at the time of this change, their pay will not be decreased.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby amends the 2026 Winnebago County General Budget so as to add \$ 18,534 to the 2026 budget of Airport, Highway, Human Services, Parks, and Solid Waste Departments:

Division/Department #	51705	Object #	51100	Amount	\$63	on Page	.
Division/Department #	51703	Object #	51100	Amount	\$936	on Page	.
Division/Department #	54416	Object #	51100	Amount	\$13,229	on Page	.
Division/Department #	26270600	Object #	51100	Amount	\$250	on Page	.
Division/Department #	21169900	Object #	51100	Amount	\$187	on Page	.
Division/Department #	26210500	Object #	51100	Amount	\$187	on Page	.
Division/Department #	23311200	Object #	51100	Amount	\$250	on Page	.
Division/Department #	25690500	Object #	51100	Amount	\$437	on Page	.
Division/Department #	1065	Object #	51100	Amount	\$1622	on Page	.
Division/Department #	52813	Object #	51100	Amount	\$1186	on Page	.
Division/Department #	52817	Object #	51100	Amount	\$187	on Page	.

of the 2026 Winnebago County Budget.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that the amended increase in expense shall be offset by a reduction to the Unassigned General Fund Balance.

Submitted by:

Supervisor Steve Binder, District 13

Motion by Supervisor Binder, seconded by Supervisor Farrey to approve.

Vote on Budget Amendment 3. AYES: 36; NAYES: 0; ABSTAIN: 0; ABSENT: 0. MOTION PASSED.

Amendment 4: Grant for Fox Valley Data Exchange (DEX)

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, DEX is utilized for the mandated requirements of Winnebago County Public Health's Community Health Assessment (CHA) and Community Health Improvement Plan (CHIP) for data collection, visualization, interpretation, planning, and monitoring capacity; and

WHEREAS, the aim of DEX is to be the centralized resource for community datasets, information and insights to support Winnebago County departments, municipalities, and other stakeholders including businesses, funders, nonprofits, schools, and all residents who need community data for grant-writing, future planning, and decision-making around resources to enhance overall wellbeing; and

WHEREAS, DEX is in a position to:

- Provide open-source access to curated data sources (e.g., census, health, economy, safety, environment, housing, etc.) covering Winnebago, Outagamie, and Calumet Counties;
- Ensure transparent, reliable, timely, clean data using a common data model, definitions, criteria, and security that increases access and reduces barriers to organizations needing local data;
- Provide data in charts, graphs, maps, trends over time, comparisons including demographic filter options (e.g., race, ethnicity, age, etc.);
- Illustrate geographic granularity down to municipality, zip code, or census track; and

WHEREAS, DEX will facilitate collaborative decision-making, research opportunities, analysis, and interpretation of local, county, and regional trends and issues. NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby amends the 2026 Winnebago County General Budget so as to add \$25,000 to the 2026 budget of Public Health Department:
Org # 1053 Object # 55030 Amount \$ 25,000 on Page 237

of the 2026 Winnebago County Budget, for the purpose of Winnebago County being a key stakeholder of the Fox Valley Data Exchange (hereinafter "DEX"), an online data analytics platform that will benefit the county and community by increasing data access, quality, and efficiency; and

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that the amended increase in expense shall be offset by a reduction to the Unassigned Fund Balance. Submitted by:

Supervisor Ralph Harrison, District 31
Supervisor Kate Hancock-Cooke, District 7
Supervisor Lucas Reinke, District 6

Motion by Supervisor Harrison, seconded by Supervisor Reinke to approve.

Motion by Supervisor Lutz, seconded by Supervisor Stafford, to call the question.

Vote on call the question. CARRIED BY VOICE VOTE.

Vote on Budget Amendment 4. AYES: 20; NAYES: 16 – Dowling, Lutz, Nussbaum, Paterson, Gabert, Swan, Belville, Hinz, Hanson, Cox, Gustafson, Bureau, Farrey, Frassetto, O'Brien and Miller; ABSTAIN: 0; ABSENT: 0. MOTION PASSED.

Amendment 5: Regional Service and Resource Sharing Grant

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the Wisconsin Department of Health Services is making available a Regional Service and Resource Sharing Grant; and

WHEREAS, the grant will be used to implement a shared service and/or resource project within the Northeastern Region; and

WHEREAS, the project will focus on assessment and surveillance with at least one outcome or deliverable in relation to access to and linkage with clinical care; and

WHEREAS, assessment and surveillance and access to and linkage with clinical care were identified in a statewide assessment as two of the largest current gaps in public health capacity to deliver; and

WHEREAS, this grant will allow Winnebago County Public Health to act as fiscal host for the Northeast Region accountable for implementation and reporting;

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby amends the 2026 Winnebago County General Budget so as to add \$400,000 to grant revenue and expenses to the 2026 budget of the Public Health Department:

Division/Department # 105360 Object # 42007 Amount \$ 400,000 on
Page .

Division/Department # 105360 Object # 55030 Amount \$ 400,000 on
Page .

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that the amended increase in expense shall be offset by a reduction to the Unassigned Fund Balance.

Submitted by:

Ralph Harrison, District 31
Kate Hancock-Cooke, District 7

Motion by Supervisor Harrison, seconded by Supervisor Reinke to approve.

Vote on Budget Amendment 5. AYES: 24; NAYES: 12 – Dowling, Lutz, Nussbaum, Paterson, Gabert, Swan, Hinz, Hanson, Cox, Frassetto, O'Brien and Miller; ABSTAIN: 0; ABSENT: 0. MOTION PASSED.

Amendment 6: Taking Action with Data Grant

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the Taking Action with Data grant will allow for the installation of up to eight air quality sensors to be placed within Winnebago County to monitor PM 2.5 particulate matter; and

WHEREAS, the air quality sensor data will be available to the public and presented in an easy-to-understand color coded and numerical format; and

WHEREAS, some of the sensors will be placed in partnership with area schools and integrated into age-appropriate curriculum; and

WHEREAS, schools and the public may use the air quality data to make informed decisions about conducting outdoor activities;

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby amends the 2026 Winnebago County General Budget so as to add \$10,000 to grant revenue and expenses to the 2026 budget of the Public Health Department:

Org # 105360 Object # 42007 Amount \$10,000 on Page 234.

Org # 105360 Object # 51199 Amount \$3,362 on Page 235.

Org # 105360 Object # 51299 Amount \$1,838 on Page 235.

Org # 105360 Object # 53533 Amount \$4,800 on Page 236.

of the 2026 Winnebago County Budget, for the purpose of accepting an Environmental Health – Taking Action with Data grant from the WI Department of Health Services; and
BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that the amended

increase in expenses shall be offset by an increase in grant revenue funds.

Submitted by:

Supervisor Ralph Harrison, District 31

Supervisor Lucas Reinke, District 6

Supervisor Kate Hancock-Cooke, District 7

Board of Health support, vote 6-0

Motion by Supervisor Harrison, seconded by Supervisor Reinke to approve.

Vote on Budget Amendment 6. AYES: 28; NAYES: 8 – Dowling, Lutz, Gabert, Swan, Hanson, Farrey, O'Brien and Miller; ABSTAIN: 0; ABSENT: 0. MOTION PASSED.

Amendment 7: \$322,050.00 to Solutions Recovery, Inc

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, this funding will allow for the continuity of the Peer Response Team which provides peer recovery services throughout Winnebago County to function in the community and outside the jail; and

WHEREAS, Solutions Recovery, Inc. will also continue to provide 24/7 phone and text support; and

WHEREAS, Solutions Recovery, Inc. will work with Winnebago County Public Health (WCPH) staff, including the Epidemiologist, to develop and implement a plan for evaluation of the community program, and

WHEREAS, Solutions Recovery, Inc. will work alongside WCPH to determine a sustainability plan or a plan to scale down and close services to ensure the program will not rely on county funding beyond 2026.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby amends the 2026 Winnebago County General Budget so as to 1 add 0 delete \$ 322,050.00 to the 2026 budget of the Public Health Department:

Division/Department # 1053 Object # 55030 Amount \$322,050.00 on Page .

of the 2026 Winnebago County Budget, for the purpose of funding the Peer Response Team.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that the amended increase in expense shall be offset by a reduction to the Unassigned General Fund Balance. If the Peer response Team is funded through other grants, the unused balance will stay in the Unassigned General Fund.

Submitted by:

Supervisor Kristl Laux, District 2

Supervisor Lucas Reinke, District 6

Supervisor Ralph Harrison, District 31
Supervisor Kate Hancock-Cooke, District 7
Board of Health Vote: 6-0

Motion by Supervisor Laux, seconded by Supervisor Buck to approve.
Motion by Supervisor Gilbertson, seconded by Supervisor Stafford, to call the question.
Vote on call the question. CARRIED BY VOICE VOTE.
Vote on Budget Amendment 7. AYES: 35; NAYES: 1 – Lutz; ABSTAIN: 0; ABSENT:
0. MOTION PASSED.

**Amendment 8: Solid Waste Capital Improvement Project – Snell Road Landfill
Remediation**

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the WDNR has requested additional wells and additional sampling of groundwater, soil and air contaminants at the Snell Road Landfill; and

WHEREAS, WDNR is now requesting:

- Additional groundwater monitoring wells installed on site and off site.
- An additional round of PFAS testing.
- An additional round of 1-4 Dioxane testing.
- An additional round of vapor intrusion sampling in the maintenance shop.
- Soil sampling under and around the maintenance shop.
- Documentation of utilities and any substance stored within the maintenance shop that may affect sampling efforts.
- Additional semi-annual well sampling in soils above the contamination level (bedrock) and at new wells.
- Revise the plume model, groundwater flow maps and tables to be compliant with state statutes.

WHEREAS, Foth, the Environmental Consultant will need to put in additional hours to complete planning, testing, analysis of data and report preparation for the 2026 activities.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby amends the 2026 Winnebago County General Budget so as to add \$365,000 to the 2026 budget of Solid Waste Department:

Division/Department #	Object #	Amount	\$365,000	on Page	.
Division/Department #	Object #	Amount	\$	on Page	.
Division/Department #	Object #	Amount	\$	on Page	.
Division/Department #	Object #	Amount	\$	on Page	.

of the 2026 Winnebago County Budget.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that the amended increase in expense shall be offset by a reduction to the Unassigned Fund Balance.
Submitted by:

Supervisor Doug Nelson, District 35

Motion by Supervisor Nelson, seconded by Supervisor Hanson to approve.

Vote on Budget Amendment 8. AYES: 35; NAYES: 1 – Lutz; ABSTAIN: 0; ABSENT:
0. MOTION PASSED.

Amendment 9: Increase Budget for County Scholarship Program

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby amends the 2026 Winnebago County General Budget so as to add \$900 to the 2026 budget of the Scholarship Fund:

Division/Department # 060 Object # 53565 Amount \$_900 on Page 76.

for the purpose of supplementing scholarship amounts awarded to high school kids in Winnebago County, of which \$675 will reduce the scholarship fund balance and the remaining \$225 will reduce the unassigned general fund balance.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that the amended increase in expense shall be offset by a reduction to the Scholarship Fund Balance

and the Unassigned General Fund Balance.

Submitted by:

Supervisor Karen Powers, District 25

Supervisor Conley Hanson, District 26

Motion by Supervisor Powers, seconded by Supervisor Buck to approve.

Vote on Budget Amendment 9. AYES: 35; NAYES: 1 – Lutz; ABSTAIN: 0; ABSENT:

0. MOTION PASSED.

Amendment 10: Park View Health Center Efforts to Improve Staff Recruitment and Retention

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby amends the 2026 Winnebago County General Budget so as to add \$25,000 to the 2026 budget of Park View Health Center Department:

Org Id #	53548	Object #	53500	Amount	\$5,000	on Page	.
Org Id #	53548	Object #	53505	Amount	\$5,000	on Page	.
Org Id #	53548	Object #	53566	Amount	\$10,000	on Page	.
Org Id #	53548	Object #	53520	Amount	\$5,000	on Page	.

of the 2026 Winnebago County Budget, for the purpose of funding tools that help improve recruitment and retention at Park View Health Center through increased promotion of benefits and PTO plan, an employee recognition program, and a food budget for staff meetings. The Park View Health Center Committee will review and approve the specific use of these funds.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that the amended increase in expense shall be offset by a reduction to the Park View Fund Balance.

Submitted by:

Supervisor Conley Hanson, District 26

Supervisor James Ponzer, District 18

Motion by Supervisor Hanson, seconded by Supervisor Ponzer?? to approve.

Vote on Budget Amendment 10. AYES: 35; NAYES: 1 – Lutz; ABSTAIN: 0; ABSENT:

0. MOTION PASSED.

Amendment 11: Eliminate Additional Position Requests

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the Winnebago County budget for 2026 denotes a net increase of 26.2 full time equivalent positions. Of the 26.2 full time employees ("FTE"), 8.2 FTE are funded by grants and program revenue and 5.0 FTE are moving from project positions to permanent positions; and

WHEREAS, facility assessment estimates indicate that the costs for upgrades or replacements are significant. The proposed 2026 budget focuses primarily on maintenance capital, leaving Winnebago County facing a major financial challenge; and

WHEREAS, citizens of Winnebago County face ongoing economic challenges from expensive housing to everyday living expenses.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby amends the 2026 Winnebago County General Budget so as to delete \$1,892,341 to the 2026 budget of the Administration, Corporation Counsel, County Clerk, Emergency Management, Facilities, Human Services, Parks, Public Health, Sheriff Departments:

Position Requested:

Contract and Procurement Administrator

Paralegal

Deputy County Clerk

Emergency Management Specialist (0.2 increase)

Facilities Assistant (x4)

Facilities Specialist

Administrative Associate III

Homeless Prevention Specialist (x5)

Department:

Administration

Corporation Counsel

County Clerk

Emergency Management

Facilities

Facilities

Human Services – LTS

Human Services – LTS

Program Supervisor
Parks Caretaker
WIC Program Nutritionist (0.1 increase)
Deputy – Corrections (x6)

Human Services – LTS
Parks
Public Health
Sheriff

of the 2026 Winnebago County Budget, for the purpose of limiting net increases in staffing to those funded by grants and program revenue. BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that the amended reduction in expense shall be offset by an increase to the Unassigned Fund Balance.

Submitted by:

Supervisor George Bureau, District 29

Supervisor Frank Frassetto, District 32

Motion by Supervisor Bureau, seconded by Supervisor Frassetto to approve.

Motion by Supervisor O'Brien, seconded by Supervisor Farrey, to make an amendment. On the resolution, strike line 33, "Deputy - Corrections (x6) Sheriff" to not eliminate the police officers positions.

Supervisor Bureau would accept this as a friendly amendment.

Vote on Supervisor O'Brien's amendment. AYES: 17 – Wise, Nussbaum, Stafford, Paterson, Gabert, Gilbertson, Mueller, Halbur, Belville, Macho, Hanson, Bureau, Harrison, Frassetto, O'Brien, Nelson and Miller; NAYES: 19; ABSTAIN: 0; ABSENT: 0. MOTION FAILED.

Back to the original resolution.

Motion by Supervisor Gilbertson, seconded by Supervisor ???, to call the question.

Vote on call the question. CARRIED BY VOICE VOTE.

Vote on Budget Amendment 11. AYES: 8 – Lutz, Nussbaum, Paterson, Gustafson, Bureau, Frassetto, O'Brien and Miller; NAYES: 28; ABSTAIN: 0; ABSENT: 0. MOTION FAILED.

Amendment 14: Eliminate Public Health Analyst Position

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, citizens of Winnebago County face ongoing economic challenges from expensive housing to everyday living expenses; and

WHEREAS, considering the present economic uncertainty, it is not fiscally responsible to expand positions.

BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby amends the 2026 Winnebago County General Budget so as to delete \$119,292 to the 2026 budget of Public Health Department:

Division/Department #	1053	Object #	51100	Amount	\$78,043	on Page	.
Division/Department #	1053	Object #	51200	Amount	\$5,970	on Page	.
Division/Department #	1053	Object #	51201	Amount	\$25,189	on Page	.
Division/Department #	1053	Object #	51202	Amount	\$1,142	on Page	.
Division/Department #	1053	Object #	51203	Amount	\$1,136	on Page	.
Division/Department #	1053	Object #	51206	Amount	\$5,424	on Page	.
Division/Department #	1053	Object #	51207	Amount	\$437	on Page	.
Division/Department #	1053	Object #	53008	Amount	\$408	on Page	.
Division/Department #	1053	Object #	75100	Amount	\$1,543	on Page	.

of the 2026 Winnebago County Budget, for the purpose of limiting growth during this time of economic uncertainty.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that the amended reduction in expense shall be offset by an increase to the Unassigned General Fund Balance.

Submitted by:

Supervisor Conley Hanson, District 26

Motion by Supervisor Hanson, seconded by Supervisor Nussbaum to approve.

Motion by Supervisor Bureau, seconded by Supervisor Belville, to call the question.

Vote on call the question. CARRIED BY VOICE VOTE.

Vote on Budget Amendment 14. AYES: 20; NAYES: 15 – Laux, Ulbricht, Holt, Reinke,

Hancock-Cooke, Wise, Binder, Gilbertson, Zellmer, Pluchinsky, Buck, Powers, Cox, Harrison and Nelson; ABSTAIN: 0; ABSENT: 0. MOTION PASSED.

2. RESOLUTION 0192-102025: Adopt the Winnebago County 2026 Annual Budget and 2026-2030 Capital Improvement Plan

Submitted by: THOMAS J. EGAN, COUNTY BOARD CHAIRMAN

Vote Required: **MAJORITY OF MEMBERS PRESENT**

Resolution 192-102025: Adopt the Winnebago County 2026 Annual Budget and 2026-2030 Capital Improvement Plan

WHEREAS, pursuant to Wis. Stat. § 59.17(5), the County Executive and his team of department leaders have submitted an annual budget for review by the Winnebago County Board of Supervisors; and

WHEREAS, throughout the months of September and October, Winnebago County Committees of Jurisdiction have reviewed each departmental budget requested by department leaders and the County Executive; and

WHEREAS, Winnebago County annually engages in a capital improvement planning process as part of the Budget Plan which projects capital needs over a five-year period as well as listing projects anticipated for the current year; and

WHEREAS, the Capital Improvement Plan for 2026 through 2030 calls for \$19,713,278 specific capital improvement projects to be funded in whole or in part in 2026, and are recommended by staff for approval at this time; and

WHEREAS, in conformance with Wis. Stat. § 65.90, the Winnebago County Board of Supervisors (hereinafter "the Board") held a public hearing and budget presentations commencing on Monday, October 27, 2025; and

WHEREAS, pursuant to Winnebago County Board Rule 8.11 capital expenditures may be approved at the budget session and ensures all budgetary matters are discussed at the same time; and

WHEREAS, the Board considers the proposed budget as amended by the Board following the public hearing to be appropriate and in the best interests of the public.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes capital improvement projects in the amounts and for the purposes listed below, for a total of \$19,713,278 in 2026 Winnebago County funding and total expenditures of \$29,273,673 including outside funding sources;

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that each capital improvement project will be accounted per GASB guidelines and fund accounting;

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that the 2026 Annual County Budget, as amended by the Winnebago County Board of Supervisors, a copy of which is incorporated herein by reference, is hereby adopted.

Submitted by:

THOMAS J. EGAN, COUNTY BOARD CHAIRMAN

Motion by Supervisor Farrey, seconded by Supervisor Buck to adopt.

Vote on resolution. AYES: 34; NAYES: 2 – Dowling and Lutz; ABSTAIN: 0; ABSENT: 0. MOTION PASSED.

M. Adjourn/Recess

The meeting will be recessed if the budget process is not finalized.

Motion by Supervisor Farrey, seconded by Supervisor Holt, to adjourn until the November 18, 2025, Adjourned Session of the Winnebago County Board of Supervisors. CARRIED BY VOICE VOTE. The meeting was adjourned at 10:35 p.m.

Submitted by:

Cassie J. Smith-Gregor

Winnebago County Chief Deputy Clerk

State of Wisconsin) County of Winnebago) ss

I, Cassie J. Smith-Gregor do hereby certify that the foregoing is a true and correct copy of the

Journal of the Winnebago County Board of Supervisors for their Budget Session held October 27, 2025.

*Cassie J. Smith-Gregor
Winnebago County Chief Deputy Clerk*

*The video portion of this meeting is available on the County website:
<https://winnebagocowi.portal.civicclerk.com>*

[MIN_FOOT]