



**COUNTY BOARD OF SUPERVISORS MEETING MINUTES
TUESDAY, OCTOBER 21, 2025**

A. Call to Order

Chairman Thomas Egan called the meeting of the Winnebago County Board of Supervisors to order at 6:08 P.M. from the Winnebago County Courthouse, 415 Jackson Street, Oshkosh, Wisconsin and virtually by TEAMS.

B. Roll Call

The following Supervisors were present: 35 – Dowling, Laux, Ulbricht, Lutz, Holt, Reinke, Hancock-Cooke, Wise, Nussbaum, Stafford, Paterson, Gabert, Binder, Swan, Gilbertson, Mueller, Halbur, Ponzer, Belville, Macho, Hinz, Zellmer, Pluchinsky, Buck, Powers, Hanson, Cox, Bureau, Farrey, Harrison, Frassetto, Egan, O'Brien, Nelson and Miller; Vacant – 1.

C. Pledge of Allegiance

The meeting opened with the Pledge of Allegiance.

D. Invocation

The invocation was given by Supervisor Powers.

E. Adopt Agenda

Motion by Supervisor Farrey, seconded by Supervisor Nussbaum, to adopt the agenda for tonight's meeting as amended. CARRIED BY VOICE VOTE.

F. Public Comments

The following people spoke in support of Ordinance No. 191-102025: "Approve Revised Chapter 27 County Shoreland Zoning Ordinance":

- Holly Stevens, Town of Winchester*
- Matt Olson, Town of Winchester*
- Jim Erdman, Oshkosh*
- Brian Noe, Omro*

Dustin Woldt, Fox Crossing, spoke in opposition to Ordinance No. 191-102025: "Approve Revised Chapter 27 County Shoreland Zoning Ordinance."

Ryan Rasmussen, Oshkosh, voiced his thoughts and support regarding Resolution No. 190-102025: "Support Increased Funding for Supplemental Nutrition Assistance Program (SNAP) in Wisconsin."

Nate Gustafson, State Representative, Assembly District 55, thanked the board for everything they do, and it has been a pleasure serving with them. Mr. Gustafson also spoke on Resolution No. 190-102025: "Support Increased Funding for Supplemental Nutrition Assistance Program (SNAP) in Wisconsin." With the federal shutdown, there are federal funds that are going to impact the SNAP benefits. There have been multiple proposals to fund the government which would open up some of the funding that would come back. He encouraged the board to reach out to Senator Baldwin, who has not voted for the continuation of the government funding bill, as well as urge Governor Evers to use the American Rescue Plan Act (ARPA) funds to fill this backfill on these SNAP benefits.

Chairman Egan thanked Nate Gustafson for his years of service and for representing them down at the state.

G. Communications from the County Clerk

Julie Barthels, Winnebago County Clerk, presented the following communications:

Ms. Barthels informed the board that the budget books have been placed on their desks tonight for the individuals who requested budget books. There is also the County Board of Supervisors Budget

Meeting agenda and packets for October 27, 2025, and October 28, 2025, and an invitation to the County Board Christmas Party on their desks. Please turn in your reservations for the Christmas Party back to the County Clerk's Office by November 21, 2025.

The following claim has been referred to the Personnel & Finance Committee.

- Notice of Claim from Gerald M. Freelon, Progressive Ins., on behalf of Claimant Jacob Ganther

The following Petitions for Zoning Amendments were referred to the Planning and Zoning Committee.

- Petition for Zoning Amendment 001: Wyldewood Baptist Church, Town of Algoma, Rezone from A-2 (General Agriculture District) to B-3 (General Business District) for tax parcel no. 002-0222-01.
- Petition for Zoning Amendment 002: Suzanne Bauer, Town of Omro, Rezone from A-2 (General Agriculture District) for LOT 1 to B-3 (General Business District) and LOT 2 to A-2 (General Agriculture District) for tax parcel nos. 016-0414-03 & 016-0411.

H. Reports from Committees, Commissions and Boards

Supervisor Powers thanked Bill Topel, Human Services Director, for organizing and taking the Supervisors on the tour of the Oshkosh and Neenah Human Services Buildings. She also thanked the County Clerk's Office for providing them dinner.

Supervisor Hinz echoed Supervisor Powers' thanks for the County Board Tour. He mentioned that anyone who had attended the tour had a good chance to learn a lot about the Human Services Buildings, the age of our buildings and the way they're outgrowing them. Mr. Hinz informed the board that the Facilities & Property Management Committee meeting scheduled for October 28, 2025, has been canceled. They are also looking at probably combining their November and December meetings into one December meeting due to the holidays.

Supervisor Stafford requested a budget book.

Supervisor Nelson pointed out that the Land & Water Conservation Department is in the middle of one of their biggest projects, the Van Dyke Breakwall Project. Mr. Nelson distributed a picture on everyone's desk and informed the board on some of the details of the project.

Supervisor Laux informed the board that constituents that are on SNAP did receive a virtual alert that their November benefits for current food stamp food share members will be delayed, and they will be delayed until the Federal Government reopens.

Supervisor Binder mentioned that he had toured the Breakwall Project. He voiced his thoughts and commented on his experience and encouraged fellow supervisors that have the time to take a tour and see how it's done. Mr. Binder stated if any of these projects come along in the future, he would definitely support them because you're basically enhancing the water for the next generation.

I. County Executive's Report and Appointments

Gordon Hintz, County Executive, took a moment to recognize someone who has made a lasting mark on our community this year. Vice-Chairman Farrey received a Lifetime Impact Award from the Fox-Wolf Watershed Alliance for his work on water conservation over the last five decades. This is a recognition that reflects decades of dedication, innovation, and quiet leadership. Supervisor Farrey has built a legacy that will keep our water cleaner and our communities stronger for years to come. A short video was shown to the board.

Gordon Hintz, County Executive, commented and provided updates on the following topics:

1. Budget Update
2. Fox Cities Campus
3. Resolution 189-102025: Authorizing the Borrowing of Not to Exceed \$28,000,000; and Authorizing the Issuance and Sale of General Obligation Promissory Notes Therefor
4. Ordinance 190-102025: Approve Revised Chapter 27 County Shoreland Zoning Ordinance
5. Federal Shutdown Impacts on Winnebago County

Executive Hintz then took questions from the board.

J. County Board Chair's Report and Appointments

Chairman Egan reported there were no absences for tonight's meeting.

Chairman Egan explained how the budget process would be handled when the Budget Session begins on Monday, October 27, 2025. He reminded all the supervisors and encouraged them that if they have any budget amendments to please send them to the Corporation Counsel's office.

Chairman Egan, asked for the board's approval of the following appointments:

Winnebago County Board of Supervisors, District 28:
Robert D. Gustafson, 662 Vera Avenue, Neenah

Robert D. Gustafson introduced himself to the board. Mr. Gustafson then took questions from the board.

Motion by Supervisor Hinz, seconded by Supervisor Wise, to approve. CARRIED BY VOICE VOTE.

Robert D. Gustafson will complete the unexpired term of Nate Gustafson, who resigned from the board. His term will begin immediately and end on April 21, 2026.

Chairman Egan administered the Oath of Office to Robert D. Gustafson, and he was seated as Winnebago County Board Supervisor District 28.

ARPA Strategy & Outcomes Commission:
Supervisor Robert D. Gustafson, District 28

Motion by Supervisor Farrey, seconded by Supervisor Buck, to approve. CARRIED BY VOICE VOTE.

Personnel & Finance Committee:
Supervisor George Bureau, District 29

Motion by Supervisor Wise, seconded by Supervisor Hanson, to approve. CARRIED BY VOICE VOTE.

K. Honoring Retiring County Employees

1. Resolution 185-102025: Commendation for Claudia Lennop

WHEREAS, Claudia Lennop has been employed with the Winnebago County Human Services Department for the past twenty-nine years, and during that time has been a most conscientious and devoted County employee; and

WHEREAS, Claudia Lennop has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge her years of service.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors, that sincere appreciation and commendation is extended to Claudia Lennop for the fine services she has rendered to Winnebago County.

BE IT FURTHER RESOLVED that the County Clerk send a copy of this Resolution to Claudia Lennop.

Submitted by:

PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Cox, seconded by Supervisor Holt, to adopt.

Julie Barthels, Winnebago County Clerk, recognized Claudia Lennop for her employment with Winnebago County.

Vote on Resolution: CARRIED BY VOICE VOTE.

L. Consent Calendar

Consent Calendar Items are those items which are voted on by the Winnebago County Board of Supervisors in a single roll call vote. Committees recommend approval of all items. Any Winnebago

County Board of Supervisor may request an Item be removed from the Consent Calendar for discussion. Questions relating to items on the Consent Calendar do not require the item be removed from the Consent Calendar.

1. **Approval of Proceedings for September 2, 2025, Special Orders Session and September 16, 2025, Adjourned Session of the Winnebago County Board of Supervisors**
2. **Report 001 and Zoning Amendatory Ordinance 10/001/25: Danny L. Buser Liv Tst, Town of Winchester, Rezone from R-1 (Rural Residential District) to A-2 (General Agriculture District) for tax parcel no. 028-0449-07.**
3. **Report 002 and Zoning Amendatory Ordinance 10/002/25: Thomas W. & Deborah A. Rosenfeldt Liv Tst, Town of Neenah, Rezone from A-2 (General Agriculture District) to R-1 (Rural Residential District) for tax parcel no. 010-0310-01-02.**

Submitted by:

PLANNING & ZONING COMMITTEE

Supervisor Miller requested that this item be pulled from the Consent Calendar.

4. **Report 003 and Zoning Amendatory Ordinance 10/003/25: Town of Clayton, Town of Clayton, Rezone from A-2 (General Agriculture District) to R-4 (Suburban High Density Residential District) for tax parcel no. 006-0328-02-02.**

5. **Resolution 186-102025: Approve Renewal of a Lease Agreement between the Federal Aviation Administration (FAA) and Winnebago County**

Submitted by:

AVIATION COMMITTEE

FACILITIES & PROPERTY MANAGEMENT COMMITTEE

Supervisor Dowling requested that this item be pulled from the Consent Calendar.

6. **Resolution 187-102025: Approve Continuation of a Memorandum of Agreement (MOA) between the FAA and Winnebago County**

WHEREAS, this Memorandum of Agreement (hereinafter "the Agreement") between Winnebago County (hereinafter referred to as "the Airport") and the United States of America, acting by and through the Federal Aviation Administration (hereinafter referred to as "the FAA") provides for the

continued construction, operation, and maintenance of FAA owned navigation, communication and weather aids for the support of Air Traffic Operations; and WHEREAS, the Airport and the FAA agree that the establishment, operation, and maintenance of systems for air traffic control, navigation, communication, and weather reporting is in the primary interest of safety and direct support of the ongoing operation of the Wittman Regional Airport; and

WHEREAS, it is understood and agreed that the use of the premises shall be related to FAA's activities in support of the National Airspace System (NAS); and

WHEREAS, the Agreement commenced on October 1, 2017, and continues through September 30, 2045; and

WHEREAS, the Airport will allow the FAA to continue to construct, operate, and maintain FAA owned navigation, communication and weather aid facilities in areas on the Airport that have been mutually determined and agreed upon. The FAA facilities covered by this agreement are identified on the most current approved Airport Layout Plan (ALP) and/or other pertinent drawings that are made part of this Agreement by reference and shown on the attached FAA "List of Facilities."

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes the Winnebago County Executive and the Winnebago County Clerk to enter into a Memorandum of Agreement with the Federal Aviation Administration (FAA) providing for the continued construction, operation, and maintenance of FAA owned navigation, communication, and weather aids for the support of air traffic operations.

Submitted by:

AVIATION COMMITTEE

FACILITIES & PROPERTY MANAGEMENT COMMITTEE

7. RESOLUTION 188-102025: Approve a Ground Lease Agreement between M2 Group, LLC and Winnebago County

Submitted by:

AVIATION COMMITTEE

FACILITIES & PROPERTY MANAGEMENT COMMITTEE

Supervisor Swan requested that this item be pulled from the Consent Calendar.

Motion by Supervisor Farrey, seconded by Supervisor Stafford to adopt the consent calendar excluding:

3. Report 002 and Zoning Amendatory Ordinance 10/002/25: Thomas W. & Deborah A. Rosenfeldt Liv Tst, Town of Neenah, Rezone from A-2 (General Agriculture District) to R-1 (Rural Residential District) for tax parcel no. 010-0310-01-02.

5. Resolution 186-102025: Approve Renewal of a Lease Agreement between the Federal Aviation Administration (FAA) and Winnebago County

7. Resolution 188-102025: Approve a Ground Lease Agreement between M2 Group, LLC and Winnebago County

VOTE ON CONSENT CALENDAR: CARRIED BY VOICE VOTE. (Nayes: 1 – Swan)

ITEMS REMOVED FROM CONSENT CALENDAR

3. Report 002 and Zoning Amendatory Ordinance 10/002/25: Thomas W. & Deborah A. Rosenfeldt Liv Tst, Town of Neenah, Rezone from A-2 (General Agriculture District) to R-1 (Rural Residential District) for tax parcel no. 010-0310-01-02.

Supervisor Miller requested to make one correction. There was a typo on the Staff Report. It should read that the committee voted to "approve", not "deny". This passed by a unanimous vote.

Motion by Supervisor Miller, seconded by Supervisor Farrey to adopt as corrected.

Vote on Report 002 and Zoning Amendatory Ordinance 10/002/25 as amended.

CARRIED BY VOICE VOTE.

5. Resolution 186-102025: Approve Renewal of a Lease Agreement between the Federal Aviation Administration (FAA) and Winnebago County

WHEREAS, the Federal Aviation Committee (hereinafter "FAA") desires to renew its land lease with Winnebago County for their Technical Operations Support Facility (garage) that is adjacent to the control tower; and

WHEREAS, the term of the lease shall commence on June 1, 2026 and continue through September 30, 2046; and

WHEREAS, it is mutually agreed that the rights extended to the FAA are in consideration of the obligations assumed by the FAA in its establishment, operation and maintenance of facilities upon the premises. No money will change hands; and

WHEREAS, it is understood and agreed that the use of the premises shall be related to FAA's activities in support of the National Airspace System (NAS).

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby approves the Winnebago County Executive and the Winnebago County Clerk entering into a renewal of a lease agreement with the Federal Aviation Administration (FAA) to support the National Airspace System (NAS).

Submitted by:

AVIATION COMMITTEE

FACILITIES & PROPERTY MANAGEMENT COMMITTEE

Motion by Supervisor Farrey, seconded by Supervisor Hinz to adopt as submitted.

CARRIED BY VOICE VOTE. (Nayes: 1 – Dowling)

7. Resolution 188-102025: Approve a Ground Lease Agreement between M2 Group, LLC and Winnebago County

WHEREAS, M2 Group, LLC desires to enter into a lease agreement with Winnebago County at the Wittman Regional Airport for the construction of a new hangar measuring sixty (60) feet by sixty (60) feet, with the leased area extending five (5) feet beyond the sides and rear wall. The leased area shall also include land for an aircraft apron, sized 23.5 feet long and 50 feet wide with the leased area extending five (5) feet beyond the apron on two sides; and

WHEREAS, the hangar will be located at the approximate points that are shown on the attached Exhibit A; and

WHEREAS, all construction and maintenance costs of the proposed improvements are the responsibility of the Lessee; and

WHEREAS, M2 Group, LLC understands the primary use of the premises shall be aircraft storage; and

WHEREAS, the lease shall be for a term of twenty (20) years commencing on November 1, 2025, and ending on October 31, 2045, with options to renew this lease for two (2) additional ten (10) year option terms; and

WHEREAS, M2 Group, LLC shall pay nineteen cents (\$0.19) per square foot per year, or one thousand one hundred forty-one and 90/100 Dollars (\$1,141.90) per year for the leased premises, either paid annually in advance on the first January of each lease year, or monthly in advance; and

WHEREAS, the rental rate shall be adjusted at three (3) year intervals on the anniversary of this agreement, the lessor agrees that the new rental rate shall constitute an increase to the previous rental rate by the corresponding increase of the Consumer Price Index for All Urban Consumers (CPI-U) for the previous three (3) years.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby approves execution by the Winnebago County Executive and Winnebago County Clerk of a lease agreement between M2 Group, LLC. and Winnebago County for the primary use of aircraft storage.

Submitted by:

AVIATION COMMITTEE

FACILITIES & PROPERTY MANAGEMENT COMMITTEE

Motion by Supervisor Swan, seconded by Supervisor Farrey to adopt.

CARRIED BY VOICE VOTE. (Nayes: 1 – Dowling)

M. Presentations

- 1. Presentation on Authorizing the Borrowing of Not to Exceed \$28,000,000; and Authorizing the Issuance and Sale of General Obligation Promissory Notes Therefor — Paul Kaiser, Finance Director & Justin Fischer, Managing Director, Baird**
Paul Kaiser, Finance Director, and Justin Fischer, Managing Director, Baird gave a presentation on the borrowing of \$28M.

Paul Kaiser and Justin Fischer then took questions from the board.

N. Business Items, Resolutions, and Ordinances

- 1. Resolution 189-102025: Authorizing the Borrowing of Not to Exceed \$28,000,000; and Authorizing the Issuance and Sale of General Obligation Promissory Notes Therefor**
WHEREAS, the Winnebago County Board of Supervisor hereby finds and determines that it is necessary, desirable and in the best interest of the County to raise funds for the public purpose of paying the cost of 2025 and 2026 Capital Improvement Projects including but not limited to constructing, remodeling and improving roads, highways, parking lots, buildings, parks and sites and acquiring furnishings, fixtures and equipment (collectively, the "Project"), and there are insufficient funds on hand to pay said costs; and
WHEREAS, the Winnebago County Board of Supervisors hereby finds and determines that the Project is within the County's power to undertake and therefore serves a "public purpose" as that term is defined in Section 67.04(1)(b) of the Wisconsin Statutes; and
WHEREAS, counties are authorized by the provisions of Section 67.12(12) of the Wisconsin

Statutes to borrow money and to issue general obligation promissory notes for such public purposes; and

WHEREAS, the Winnebago County Board of Supervisors hereby finds and determines that general obligation promissory notes in the aggregate amount of not to exceed \$28,000,000 should be issued, and it is now necessary and desirable to authorize their issuance and sale. NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that :

Section 1. Authorization of the Notes. For the purpose of paying costs of the Project, there shall be borrowed pursuant to Section 67.12(12) of the Wisconsin Statutes, a principal sum of not to exceed TWENTY EIGHT MILLION DOLLARS (\$28,000,000).

Section 2. Sale of the Notes. To evidence such indebtedness, the Chairperson and County Clerk are hereby authorized, empowered and directed to make, execute, issue and sell, on behalf of and in the name of the County, general obligation promissory notes aggregating a principal amount not to exceed TWENTY EIGHT MILLION DOLLARS (\$28,000,000) (the "Notes"). The sale of the Notes shall be negotiated with Robert W. Baird & Co. Incorporated ("Baird"), and the terms of the Notes, including the dating, interest rates, maturity schedule and other details with respect to the Notes, shall be subject to approval by subsequent resolution of the Winnebago County Board of Supervisors. There be and there hereby is levied on all the taxable property in the County a direct, annual tax in such years and in such amounts as are sufficient to pay when due the principal and interest on the Notes.

Section 3. Official Statement. The Winnebago County Clerk shall cause an Official Statement concerning the Notes to be prepared by Baird. The appropriate County officials shall determine when the Official Statement is final for purposes of Securities and Exchange Commission Rule 15c2 and shall certify said Statement, such certification to constitute full authorization of such Official Statement under this Resolution.

Section 4. Conflicting Resolutions; Severability; Effective Date. All prior resolutions, rules or other actions of the Winnebago County Board of Supervisors or any parts thereof in conflict with the provisions hereof shall be, and the same are, hereby rescinded insofar as the same may so conflict. In the event that any one or more provisions hereof shall for any reason be held to be illegal or invalid, such illegality or invalidity shall not affect any other provisions hereof. The foregoing shall take effect immediately upon adoption and approval in the manner provided by law.

Section 5. Reimbursement. The Winnebago County Board of Supervisors hereby officially declares its intent pursuant to Treasury Regulation Section 1.150-2 to reimburse any expenditures made in connection with the Project prior to the issuance of the Notes with the proceeds of the Notes in an amount not to exceed TWENTY EIGHT MILLION DOLLARS (\$28,000,000).

Submitted by:

PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Cox, seconded by Supervisor Holt to adopt.

Vote on resolution. AYES: 26; NAYES: 7 – Dowling, Lutz, Stafford, Gabert, Hanson, O'Brien and Miller; ABSTAIN: 3 – Binder, Gilbertson and Farrey; ABSENT: 0. MOTION FAILED.

Motion by Supervisor Hanson, seconded by Supervisor Lutz, to reconsider. CARRIED BY VOICE VOTE. (NAYES: 2 – Dowling and Farrey)

Motion by Supervisor Powers, seconded by Supervisor Reinke, to bring back Resolution 189-102025: Authorizing the Borrowing of Not to Exceed \$28,000,000; and Authorizing the Issuance and Sale of General Obligation Promissory Notes Therefor to the floor for discussion.

CARRIED BY VOICE VOTE. (NAYES: 2 – Dowling and Farrey)

Motion by Supervisor Cox, seconded by Supervisor Holt to adopt.

Vote on resolution. AYES: 30; NAYES: 5 – Dowling, Lutz, Gabert, O'Brien and Miller; ABSTAIN: 1 – Farrey; ABSENT: 0. MOTION PASSED.

At 8:49 p.m., Chairman Egan announced that the board would take a short 10-minute recess.

Chairman Egan called the meeting back into session at 9:02 p.m.

2. Resolution 190-102025: Support Increased Funding for Supplemental Nutrition Assistance Program (SNAP) in Wisconsin

WHEREAS, the federal budget reconciliation package enacted in July of 2025, makes changes to the SNAP (FoodShare) program that would reduce federal costs and significantly impact county administered services; and

WHEREAS, these changes extend SNAP work requirements to individuals up to age 64, lower the child age threshold for parent exemptions, and eliminate waivers for areas with high unemployment, thereby increasing referrals to the FoodShare Employment and Training (FSET) program and workload for county human service departments; and

WHEREAS, the legislation requires states to contribute a minimum of 5% toward the cost of SNAP benefits if their error rate is 6% or higher, facing penalty funding of between 5% and 15% of total SNAP costs; and;

WHEREAS, Wisconsin's current SNAP payment error rate is 4.47%, but without additional investment in eligibility and administrative systems, heightened workloads could push the state above the 6% threshold, triggering significant penalties; and

WHEREAS, if Wisconsin's error rate reaches 6% on or after October 1, 2027, the state's 5% cost share would be approximately \$69 million annually, with potential penalty payments increasing the state's financial burden—costs that could ultimately cascade down to counties; and

WHEREAS, the SNAP administrative match rate for Income Maintenance (IM) activities has been reduced from the previous 50% federal / 50% state-local to 25% federal / 75% state-local, substantially reducing federal revenue available to counties to administer SNAP; and

WHEREAS, the reduction in administrative funds could lead to a reduction in IM staff, which could result in an increased payment error rate; and

WHEREAS, county IM administrative costs are approximately \$123 million annually, with SNAP-related workload accounting for about \$49 million of those costs; and

WHEREAS, the new administrative match rate results in an estimated \$17 million annual loss in SNAP administrative funding to counties; and

WHEREAS, these federal cuts result from shifting the benefit and administrative costs to states and counties (reducing resources available for local administration), tightening work requirements (increasing county workload), and penalizing minor payment errors (resulting in more cost to the states); and

WHEREAS, counties operate under state-imposed property tax levy limits, restricting their ability to offset such funding losses without additional state or federal relief.

NOW, THEREFORE, BE IT RESOLVED that the Winnebago County Board of Supervisors urges the State of Wisconsin to provide funding to offset the county fiscal impact caused by the enacted federal SNAP changes, and to work with counties to ensure adequate resources for the administration of FoodShare and related programs.

BE IT FURTHER RESOLVED that the Winnebago County Board of Supervisors urges the State of Wisconsin to provide funding by supporting the request from the Wisconsin Department of Health Services through the 2025 AB 387/SB 390 as part of the state budget correction bill.

BE IT FURTHER RESOLVED that the Winnebago County Clerk is hereby authorized and directed to send a copy of this Resolution to the Governor of the State of Wisconsin, Wisconsin State Legislators with a constituency within Winnebago County, the Wisconsin Counties Association, and the Wisconsin County Human Service Association.

Submitted by:

SUPERVISOR KATE HANCOCK-COOKE, DISTRICT 7

Motion by Supervisor Hancock-Cooke, seconded by Supervisor Reinke to adopt.

Motion by Supervisor Hanson, seconded by Supervisor Dowling, to refer this to the Legislative Committee.

Vote to refer to the Legislative Committee. AYES: 13 – Dowling, Paterson, Gabert, Swan, Mueller, Hinz, Zellmer, Hanson, Cox, Bureau, Harrison, Frassetto and O'Brien; NAYES: 22; ABSTAIN: 0; ABSENT: 1 – Gustafson. MOTION FAILED.

Back to original resolution.

Motion by Supervisor Gilbertson, seconded by Supervisor Lutz to call the question.

Vote on call the question: CARRIED BY VOICE VOTE. (ABSTAIN: 1 – Dowling)

Vote on resolution. CARRIED BY VOICE VOTE. (ABSTAIN: 1 – Dowling)

3. Ordinance 191-102025: Approve Revised Chapter 27 County Shoreland Zoning Ordinance

WHEREAS, under Wis. Stats. § 281.31, 59.692 and NR-115, all counties in the state are mandated to carry out and enforce state shoreland zoning in designated shoreland areas of their unincorporated areas; and

WHEREAS, Winnebago County has been administering shoreland zoning since 1968 pursuant to requirements in state law; and

WHEREAS, the State's newest edition of their Model Ordinance was adopted in 2023 in which the State is now requiring every County throughout the State to update their County Shoreland Ordinances to reflect the newest version of the Model Ordinance; and

WHEREAS, the Planning and Zoning Committee held a Public Hearing and follow-up Deliberative meeting on July 1, 2025, whereby the Committee amended the ordinance to remove reference to all land use zoning; and

WHEREAS, the WDNR reviewed the ordinance and requested a number of small technical changes to the ordinance, whereby the Committee approved the requested WDNR technical changes at the August 15, 2025, Planning meeting.

NOW, THEREFORE, THE WINNEBAGO COUNTY BOARD OF SUPERVISORS DOES ORDAIN AS FOLLOWS: Chapter 27 of the Winnebago County General Code is amended as attached.

BE IT FURTHER ORDAINED by the Winnebago County Board of Supervisors that Chapter 27 of the Winnebago County General Code shall become effective following the date of signature and publication, but no later than November 21, 2025.

Submitted by:

PLANNING & ZONING COMMITTEE

Motion by Supervisor Miller, seconded by Supervisor Farrey to adopt.

Motion by Supervisor Dowling, to make an amendment. On line 32, strike "November 21, 2025" and replace it with "March 17, 2026." This motion died for lack of a second.

Vote on resolution. AYES: 32; NAYES: 3 – Dowling, Lutz and Ponzer; ABSTAIN: 1 – Halbur; ABSENT: 0. MOTION PASSED.

O. Adjourn

Motion by Supervisor Lutz, seconded by Supervisor Stafford, to adjourn until the October 27, 2025, Budget Session of the Winnebago County Board of Supervisors. CARRIED BY VOICE VOTE. The meeting was adjourned at 10:19 p.m.

Submitted by:

Cassie J. Smith-Gregor

Winnebago County Chief Deputy Clerk

State of Wisconsin) County of Winnebago) ss

I, Cassie J. Smith-Gregor do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their Business Meeting held October 21, 2025.

Cassie J. Smith-Gregor

Winnebago County Chief Deputy Clerk

The video portion of this meeting is available on the County website:

<https://winnebagocowi.portal.civicclerk.com>