



**COUNTY BOARD OF SUPERVISORS MEETING MINUTES
TUESDAY, APRIL 15, 2025**

A. Call to Order

Chairman Thomas Egan called the meeting of the Winnebago County Board of Supervisors to order at 6:00 P.M. from the Winnebago County Courthouse, 415 Jackson Street, Oshkosh, Wisconsin and virtually by TEAMS.

B. Roll Call

The following Supervisors were present: 35 – Dowling, Laux, Ulbricht, Lutz, Holt, Reinke, Hancock-Cooke, Wise, Nussbaum, Stafford, Paterson, Gabert, Binder, Swan, Gilbertson, Mueller, Ponzer, Belville, Macho (via TEAMS), Hinz, Zellmer, Schellenger, Buck, Powers, Hanson, Cox, Gustafson, Bureau, Farrey, Harrison, Frassetto, Egan, O'Brien, Nelson and Miller; Absent: 1 – Halbur.

C. Pledge of Allegiance

The meeting opened with the Pledge of Allegiance.

D. Invocation

Invocation by Supervisor Karen Powers

E. Adopt Agenda

Motion by Supervisor Farrey, seconded by Supervisor Dowling, to adopt the agenda for tonight's meeting. CARRIED BY VOICE VOTE.

F. Public Comments

The following Winnebago County residents voiced their concerns regarding Resolution 120-042025: "Authorize the Execution of an Agreement with Outagamie County for the Purchase and Sale of Parcel No. 760126200 and Parcel No. 760167100, the Property Attached to it and its Contents": Steven J. DeBaker, Beth Braun, Bruce Casner, Catherine Neiswender, Dr. Beth Johnson, Dr. Marc Sackman, Cindy Duckert, Parker Middendorf, Steve Lenz, Kali Sipp, Mike Lenz, Richard Beal, Dr. Dustin Mack, Jonah Habeck, Dr. Don Mikulic and Kevin Kempes.

Amber Lyn Gilbertson thanked everyone who spoke regarding the Weis Earth Science Museum and Barlow Planetarium. Ms. Gilbertson also mentioned that this is Autism, Awareness and Acceptance Month. She reminded everyone to be compassionate because you never know what invisible disabilities someone may have.

G. Communications from the County Clerk

Julie Barthels, County Clerk, read a letter that was sent to Chairman Egan from Jerry Iverson, voicing his support for Resolution 120-042025: "Authorize the Execution of an Agreement with Outagamie County for the Purchase and Sale of Parcel No. 760126200 and Parcel No. 760167100, the Property Attached to it and its Contents".

H. Reports from Committees, Commissions and Boards

Supervisor Hanson reported that the Task Force was created to go over the rules of the Winnebago County Board of Supervisors with the intention of cleaning up anomalies and conflicts from one section to another. The Rule as written in Section 26 basically states the Task Force is over in April, JPS needs to vote on it in May and the County Board needs to vote on it in June. So, at this time, the Task Force has advanced the resolutions to the Judiciary & Public Safety (JPS) Committee for those reasons. Mr. Hanson thanked the Task Force members, Chairman Egan, Corporation Counsel and the County Clerk Office for all of their help and support.

Chairman Egan thanked everyone for all of their hard work. Mr. Egan stressed that if there are any requests, changes and/or amendments they would like to address, please address them to the JPS Committee so they can be resolved prior to coming to the County Board to be voted on.

Supervisor Powers informed the board that at the last Ad-Hoc Task Force meeting, Julie Barthels, County Clerk, stated if anyone would have a request for a change or an amendment to a resolution, to please put them in writing and submit them to her prior to the meeting. Ms. Powers stated she was just making that request on Ms. Barthel's behalf.

I. County Executive's Report

1. Introduction of County Executive Gordon Hintz

Chairman Egan introduced the newly elected County Executive, Gordon Hintz. County Executive Gordon Hintz introduced himself to the Board. He stated that his first day as Winnebago County Executive had been very busy.

Executive Hintz stated he is looking forward to meeting everyone and would like to set up appointments with Department Heads and County Board Supervisors individually and figure out priorities. Mr. Hintz shared a little bit about what his goals and priorities are for the county. He thanked previous Executive Doemel and Ethan Hollenberger for sitting down with him and going through a very professional transition, briefing him and getting him up to speed on current situations and issues like the UW Fox negotiations that he hadn't been directly involved in.

Executive Hintz commented on the UW Fox Cities Campus and the resolution referring to that situation that will be voted on later this evening by the County Board.

J. County Board Chair's Report

Chairman Egan asked the board to give a nice round of applause to the outgoing County Executive Doemel, Ethan Hollenberger, and their staff because they did a lot of hard work.

Chairman Egan reported that Supervisor Macho is excused from tonight's meeting and welcomed back Supervisors Gabert and Harrison.

Chairman Egan reminded the board that the County Board Tour is coming up and will be taking place on Monday, May 19, 2025. Mr. Egan spoke with the Chairman of the Facilities & Property Management Committee, and it seems like they will be looking at going through some of the facilities projects and repairs that will be coming up.

K. Presentation

1. Transition Document for the County Executive

Ethan Hollenberger, the previous Assistant to the County Executive, stated that being a kid from Winneconne, being able to serve his home county for the last four years has been a pleasure. He informed the board members that there were two documents that were handed out and placed on their desks.

The first one is an Office Operations Transition document. This document provides a layout of what the office does, the structure, and some of the changes that they've made over the last four years. It includes some of the things that they went through to make their office operate, some of the boards and committees that the County Executive serves on and the biggest achievement and the thing they are most proud of is their engagement with employees, so they're hopeful that the County Executive and his team will begin planning the employee Appreciation Family Night for August.

The second one is a Recap of Departments and Project Tracking document. There are hundreds of moving parts in county government. This document has information about each department, including the department head, key staff, an office description, and key projects that the department has been working on. Mr. Hollenberger discussed some of these key projects in a little more detail.

L. Honoring Retiring County Employees

1. RESOLUTION 110-042025: Commendation for Kari Florek

WHEREAS, Kari Florek has been employed with Winnebago County for the past thirty-four

years, and during that time has been a most conscientious and devoted County employee; and WHEREAS, Kari began her career as a Clerk Typist at Public Health and transferred to the District Attorney's office after 3.5 years, and then served as Judge Thomas Gritton's Judicial Assistant and Judge Scott Woldt's Judicial Assistant; and WHEREAS, Kari Florek was a strong leader and dedicated county employee who used her professionalism, knowledge and high regard for confidentiality to be a model employee for other court staff; and WHEREAS, Kari Florek has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge her years of service. NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors, that sincere appreciation and commendation is extended to Kari Florek for the fine services she has rendered to Winnebago County. BE IT FURTHER RESOLVED that the County Clerk send a copy of this Resolution to Kari Florek.

Submitted by:

PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Cox, seconded by Supervisor Hanson to adopt. CARRIED BY VOICE VOTE.

Julie Barthels, Winnebago County Clerk, recognized Kari Florek for her employment with Winnebago County.

2. RESOLUTION 111-042025: Commendation for Deborah Nagel

WHEREAS, Deborah Nagel has been employed with the Winnebago County Human Services Department, for the past twenty-seven years, and during that time has been a most conscientious and devoted County employee; and WHEREAS, Deborah Nagel was a tremendous asset for the Behavioral Health Division, providing fantastic service to employees and citizens alike using her plethora of experience and excellent humor; and WHEREAS, Deborah Nagel has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge her years of service. NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors, that sincere appreciation and commendation is extended to Deborah Nagel for the fine services she has rendered to Winnebago County. BE IT FURTHER RESOLVED that the County Clerk send a copy of this Resolution to Deborah Nagel.

Submitted by:

PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Cox, seconded by Supervisor Hanson to adopt. CARRIED BY VOICE VOTE.

Julie Barthels, Winnebago County Clerk, recognized Deborah Nagel for her employment with Winnebago County.

3. RESOLUTION 112-042025: Commendation for Steven Breister

WHEREAS, Steven Breister has been employed with the Winnebago County Highway Department, for the past twenty-eight years, and during that time has been a most conscientious and devoted County employee; and WHEREAS, Steve began his career with the county as a Janitor/Watchman in 1997 and became a Highway Operator II in 1998; and WHEREAS, Steve was an extremely dedicated and hard-working employee, his proficiency with highway trucks and snowplow operations as well as his knowledge and mentorship skills will be missed at the Highway Department and in the annual spring bridge washing crew; and WHEREAS, Steven Breister has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge his years of service. NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors, that sincere appreciation and commendation is extended to Steven Breister for the fine

services he has rendered to Winnebago County.

BE IT FURTHER RESOLVED that the County Clerk send a copy of this Resolution to Steven Breister.

Submitted by:

PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Cox, seconded by Supervisor Holt to adopt. CARRIED BY VOICE VOTE.

Julie Barthels, Winnebago County Clerk, recognized Steven Breister for his employment with Winnebago County.

4. RESOLUTION 113-042025: Commendation for Wendy Pollnow

WHEREAS, Wendy Pollnow has been employed with the Winnebago County Human Services Department, for the past twenty-seven years, and during that time has been a most conscientious and devoted County employee; and

WHEREAS, throughout her tenure, Wendy was a valued member of the county administrative AODA/SUD team, contributing her skills, professionalism and kindness to all who got to work with her. Wendy's willingness to help both clients and co-workers with care and concern was deeply appreciated and will be greatly missed; and

WHEREAS, Wendy Pollnow has now retired from those duties, and it is appropriate for the Winnebago County Board of Supervisors to acknowledge her years of service.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors, that sincere appreciation and commendation is extended to Wendy Pollnow for the fine services she has rendered to Winnebago County.

BE IT FURTHER RESOLVED that the County Clerk send a copy of this Resolution to Wendy Pollnow.

Submitted by:

PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Cox, seconded by Supervisor Hinz to adopt. CARRIED BY VOICE VOTE.

Julie Barthels, Winnebago County Clerk, recognized Wendy Pollnow for her employment with Winnebago County.

M. Consent Calendar

Consent Calendar Items are those items which are voted on by the Winnebago County Board of Supervisors in a single roll call vote. Committees recommend approval of all items. Any Winnebago County Board of Supervisor may request an Item be removed from the Consent Calendar for discussion. Questions relating to items on the Consent Calendar do not require the item be removed from the Consent Calendar.

1. **Approval of Proceedings for March 4, 2025, Special Orders Session and March 18, 2025, Adjourned Session of the Winnebago County Board of Supervisors**
2. **Report 001 and Zoning Amendatory Ordinance 04/001/25: DNB Construction Inc., Town of Algoma, Rezone from R-1 (Rural Residential District) to R-3 (Suburban Medium Density Residential District) for tax parcel no. 002-0041-02**
3. **Report 002 and Zoning Amendatory Ordinance 04/002/25: Bruce Douglas, Town of Neenah, Rezone from R-2 (Suburban Low Density Residential District) to R-1 (Rural Residential District) for tax parcel no. 010-0501.**
4. **Zoning Amendatory Ordinance: 04/T001/25 - Guy Grenfell & Elizabeth Fedie, Town of Clayton, Rezone from A-2 (General Agriculture District) to R-2 (Suburban Residential District) for tax parcel no. 006-1254.**
5. **Zoning Amendatory Ordinance: 04/T002/25 - Leonard & Teresa Schmick, Town of Utica, Rezone from A-2 (General Agriculture District) to RR (Rural Recreational) for tax parcel nos. 024-0551 and 024-0550.**

6. **Zoning Amendatory Ordinance: 04/T003/25 - Michael & Christine Wohlers, Town of Winchester, Rezone from A-2 (General Agriculture District) & B-3 (General Business District) to A-2 (General Agriculture District) for tax parcel no. 028-0348.**
7. **RESOLUTION 114-042025: Notice of Claim from Samuel Eggleston**
WHEREAS, your Personnel and Finance Committee has had the claim of Samuel Eggleston referred to it for review; and
WHEREAS, your Committee has investigated the claim and recommends it be disallowed by Winnebago County for review by our insurance carrier.
NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that the claim of Samuel Eggleston filed with the County Clerk on February 21, 2025, is hereby disallowed since there is no basis for liability on the part of Winnebago County
Submitted by:
PERSONNEL & FINANCE COMMITTEE
8. **ORDINANCE 115-042025: Creation of a Winnebago County Parks District within County Code Chapter 19**
WHEREAS, at the request of the Winnebago County Parks & Recreation Committee, an ordinance to create a Park District within Winnebago County Code has been drafted; and
WHEREAS, pursuant to Wisconsin State Statute 59.69(9), the county may zone land owned by the county within towns; and
WHEREAS, by creating a Park District, the county streamlines development of park and open space land consistent with the county's adopted Comprehensive Outdoor Recreation Plan (CORP); and
WHEREAS, pursuant to the law, the Parks & Recreation Committee held a public hearing on the matter at its March 11, 2025, committee meeting; and
WHEREAS, the ordinance will allow for land within the park district to be utilized only for outdoor recreation purposes enumerated in the ordinance; and
WHEREAS, the ordinance expressly prohibits private residential or industrial uses of the lands; and
WHEREAS, the passage of this ordinance ensures the county's desire to preserve open space for all citizens within the county.
NOW, THEREFORE, BE IT ORDAINED by the Winnebago County Board of Supervisors that it hereby creates a Winnebago County Park District and directs the Corporation Counsel to include the attached ordinance changes into Chapter 19 of the Winnebago County Code.
Submitted by:
PARKS & RECREATION COMMITTEE
9. **RESOLUTION 116-042025: Advocating for Expanded Inpatient Behavioral Health Facilities in Western Wisconsin**
Submitted by:
LEGISLATIVE COMMITTEE
- Supervisor Cox requested that this item be pulled from the Consent Calendar. It requires a three-fourths vote.*
10. **RESOLUTION 117-042025: Authorize Transfer of Jurisdiction and Maintenance of a portion of County Trunk Highway "K" to the City of Oshkosh.**
WHEREAS, the Winnebago County Highway Department has determined that the public interest is best served by transferring jurisdiction and maintenance of a portion of CTH "K", beginning at S. Oakwood Road for a distance of 5,386 Lineal Feet West, to Clairville Road; and
WHEREAS, the City of Oshkosh must also pass a resolution accepting jurisdictional transfers in the state records; and
WHEREAS, the Wisconsin Department of Transportation must record the jurisdictional transfers in the state records; and
WHEREAS, §83.025, Wisconsin Statutes, enables Winnebago County and the City of Oshkosh to enter into an agreement transferring jurisdiction and maintenance of the aforementioned segment of roadway, thereby facilitating the changes in the highway and city system.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby approves transferring jurisdiction and maintenance of an existing segment of County Truck Highway "K", from S. Oakwood Road for a distance of 5,386 Lineal Feet West, to Clairville Road.

BE IT FURTHER RESOLVED by the Winnebago County Board of Supervisors that the jurisdiction and maintenance responsibilities of the aforementioned roadway segments shall be transferred to the City of Oshkosh pursuant to this Resolution and shall become effective upon the passage of a resolution by the City of Oshkosh accepting jurisdiction and maintenance.

Submitted by:
HIGHWAY COMMITTEE

11. RESOLUTION 118-042025: Authorize an Amendment to the 2025 County Annual Budget Grant Funds in the Amount of \$205,000 to Replace the Air Traffic Control Tower Chiller

Submitted by:
AVIATION COMMITTEE
PERSONNEL & FINANCE COMMITTEE

Supervisor Farrey requested that this item be pulled from the Consent Calendar. It requires a two-thirds vote.

12. ORDINANCE 119-042025: Amend Ordinance 11.11 Appendix A - Sanitarian Fee Schedule 2025-2026

WHEREAS, Winnebago County Board of Health routinely reviews and updates Sanitarian Program License Fees; and

WHEREAS, an average 5% fee increase meets service and programming expenses; and

WHEREAS, the Health Department is an Agent of the State (DATCP) for the licensing and inspection of a variety of food, lodging, and other establishment types; and

WHEREAS, the State of Wisconsin has increased reimbursement of licenses from 11% of the state license fee amount to 12%; and

WHEREAS, the 2025-2026 license year we estimate program expenses at \$449,387 and program revenues at \$485,972; and

NOW, THEREFORE, BE IT RESOLVED by Winnebago County Board of Health that the 2025-2026 Sanitarian Fee Schedule aka Ch 11.11 Appendix A be adopted as attached.

Submitted by:
BOARD OF HEALTH

Motion by Supervisor Hinz, seconded by Supervisor Buck to adopt the consent calendar excluding:

9. Resolution 116-042025: Advocating for Expanded Inpatient Behavioral Health Facilities in Western Wisconsin

11. Resolution 118-042025: Authorize an Amendment to the 2025 County Annual Budget Grant Funds in the Amount of \$205,000 to Replace the Air Traffic Control Tower Chiller

VOTE ON CONSENT CALENDAR: CARRIED BY VOICE VOTE.

ITEMS REMOVED FROM CONSENT CALENDAR

9. RESOLUTION 116-042025: Advocating for Expanded Inpatient Behavioral Health Facilities in Western Wisconsin

WHEREAS, Western Wisconsin has limited resources when it comes to in-patient crisis care for individuals with mental illness; and

WHEREAS, facilities place a higher burden on the facilities that remain; and

WHEREAS, local law enforcement is tasked with providing transportation of individuals experiencing a mental health crisis and they often spend hours waiting for facilities to respond to requests for in-patient beds; and

WHEREAS, a significant number of individuals experiencing a mental health crisis end up being transported by law enforcement to the State facility in Winnebago County; and

*WHEREAS, the great distance traveled puts a financial strain on counties and local municipal law enforcement agencies, not to mention the emotional strain experienced by the individuals being transported for several hours, often in handcuffs; and
WHEREAS, other counties would like to work with other counties in the western part of the State to lobby for State funding to establish an in-patient crisis facility to serve this underserved area.*

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby urges the State Legislature and the Governor to provide funding, either another State facility or subsidies for private, not-for-profit organizations, to establish an in-patient acute behavioral health unit to serve the Western counties.

BE IT FURTHER RESOLVED that the County Clerk is requested to send this Resolution to the Governor, State Legislators, the Wisconsin Counties Association, and other Western County Clerks upon passage.

Submitted by:

LEGISLATIVE COMMITTEE

Motion by Supervisor Cox, seconded by Supervisor Reinke, to adopt item removed from consent calendar. CARRIED BY VOICE VOTE.

11. RESOLUTION 118-042025: Authorize an Amendment to the 2025 County Annual Budget Grant Funds in the Amount of \$205,000 to Replace the Air Traffic Control Tower Chiller

*WHEREAS, in the airport's 2023 operating budget, an initial amount of \$70,000 was appropriated for the replacement of the Air Traffic Control Tower chiller system; and
WHEREAS, a firm was subsequently selected to complete design work and an estimate far higher than the appropriated funds was found by that firm; and
WHEREAS, the unused funds totaling \$55,600 from the original appropriation were designated as a type II carryover by the P&F committee; and*

*WHEREAS, the airport has a total of \$205,000 in allocated grant revenue from the FAA, administered by the WI BOA through the ARPA and CRRSAA legislation; and
WHEREAS, the aforementioned funds from the FAA are ready to be accepted as grant revenue and would offset the additional cost of the chiller system replacement; and
WHEREAS, without the grant revenue another source of funding would need to be located, or county funding would be needed; and*

WHEREAS, amending the budget allows the county and the airport to complete the project at no additional cost to the county.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby approves the budget amendment in the amount of \$205,000 to accept grant revenue to offset the cost of the Air Traffic Control Tower chiller replacement project.

Submitted by:

AVIATION COMMITTEE

PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Farrey, seconded by Supervisor Reinke, to adopt item removed from consent calendar. CARRIED BY VOICE VOTE.

Supervisor Hinz reminded the board that the consent agenda was unanimously passed. They do not need to pull these items for two-thirds or three-fourths votes.

N. Business Items, Resolutions, and Ordinances

1. RESOLUTION 120-042025: Authorize the Execution of an Agreement with Outagamie County for the Purchase and Sale of Parcel No. 760126200 and Parcel No. 760167100, the Property Attached to it and its Contents

WHEREAS, Winnebago County and Outagamie County, municipal corporations duly organized and existing under and by virtue of the law of the State of Wisconsin and located in Oshkosh, WI and Appleton, WI, respectively, jointly own parcel no. 760126200 (1478 Midway Rd., Menasha, WI 54952) and parcel no. 760167100 (1655 University Dr., Menasha, WI 54952) as depicted on the attached Exhibit A located in Menasha, WI, the property attached to it and the contents. Beyond general fixtures, the purchase will include items of personal property which is to be transferred to the parties by the University of

Wisconsin Board of Regents; and

WHEREAS, Winnebago County desires to purchase Outagamie County's share of the Property and contents described above from Outagamie County; and

WHEREAS, Outagamie County shall deliver to Winnebago County a duly executed and acknowledged quit claim deed conveying the Property to Winnebago County "as is"; and WHEREAS, the purchase price ("Purchase Price") for the property shall be the amount of One Dollar (\$1.00), payable to Outagamie County on the Date of Closing; and

WHEREAS, Winnebago County agrees to accept the real property "as is, where is" and is solely responsible for conducting its own geotechnical investigation; and

WHEREAS, Outagamie County makes no representation or warranties with respect to any environmental condition or any hazardous materials which may be contained on, in, or affecting the real property. Outagamie County is selling the real property in an "as is, where is" condition in all respects including all environmental conditions; and

WHEREAS, Winnebago County acknowledges and agrees that the Property will be operated for the benefit of the public for two (2) years; and

WHEREAS, Outagamie County and Winnebago County acknowledge and agree that Winnebago County may lease portion(s) of the Property to third parties for a non-public use; however, if any portion of the Property is leased for a non-public purpose, any revenue generated from said lease(s) must be utilized by Winnebago County to fund operations and/or improvements associated with the public purpose of the Property; and

WHEREAS, if Winnebago County sells some or all of the Property following the closing, Winnebago County shall be entitled to retain the sale of the proceeds equal to all of Winnebago County's documented expenditures related to improvements and operations of the Property. Any surplus funds from a subsequent sale, beyond the value of Winnebago County's documented expenditures noted above, shall be divided into one-half shares and shared evenly between Winnebago County and Outagamie County in perpetuity. After two (2) years of public purpose, Winnebago County owns the Property outright. If Winnebago County sells the property outright for a private purpose, Winnebago County will be entitled to ALL of the new tax base of the Property; and

WHEREAS, time is of the essence with respect to Winnebago County's obligations hereunder. If Winnebago County fails to complete the purchase of the property by reason of any default by Winnebago County, Outagamie County shall be entitled to treat this agreement as terminated and both parties shall be discharged from all duties and further performance hereunder; and

WHEREAS, Winnebago County shall pay the cost to prepare the closing documents, all real estate transfer taxes, stamps, fees, sales taxes, and all recording costs. Winnebago County and Outagamie County shall each pay one half of any escrow closing charges. Each party shall pay for its own attorneys' fees.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby agrees to enter into agreement with Winnebago County and Outagamie County for the purchase and sale of Parcel No. 760126200 and Parcel No. 760167100, the property attached to it and its contents as depicted on Exhibits A & B.

BE IT FURTHER RESOLVED that the following terms be included in the executed agreement:

- Outagamie County shall deliver to Winnebago County a duly executed and acknowledged quit claim deed conveying the Property to Winnebago County "as is" for One Dollar (\$1.00).
- Winnebago County agrees to accept the real property "as is, where is" and is solely responsible for conducting its own investigation.
- Outagamie County makes no representation or warranties with respect to any environmental condition or any hazardous materials which may be contained on, in, or affecting the real property.
- Winnebago County acknowledges and agrees that the Property will be operated for the benefit of the public for two (2) years.
- Outagamie County acknowledges and agree that Winnebago County may lease portion(s) of the Property to third parties for a non-public use; however, if any portion of the Property is leased for a non-public purpose, any revenue generated from said lease(s) must be utilized by Winnebago County to fund operations and/or improvements associated with the public purpose of the Property.
- If Winnebago County sells some or all of the Property following the closing, Winnebago

County shall be entitled to retain the sale of the proceeds equal to all of Winnebago County's documented expenditures related to improvements and operations of the Property. Any surplus funds from a subsequent sale, beyond the value of Winnebago County's documented expenditures noted above, shall be divided into one-half shares and shared evenly between Winnebago County and Outagamie County in perpetuity. *After two (2) years of public purpose, Winnebago County owns the Property outright.*

Submitted by:

FACILITIES & PROPERTY MANAGEMENT COMMITTEE

Motion by Supervisor Hinz, seconded by Supervisor Zellmer, to adopt.

Motion by Supervisor Paterson, seconded by Supervisor Holt, to make an amendment, to add the verbiage from lines 49-50 to the end of the resolution, to lines 91-92. After the word, "perpetuity" on line 91, add the verbiage "After two (2) years of public purpose, Winnebago County owns the Property outright."

Vote on amendment. CARRIED BY VOICE VOTE.

Discussion continued on the resolution.

Motion by Supervisor Gustafson, seconded by Supervisor Lutz, to call the question.

Vote on call the question: AYES: 21; NAYES: 11 – Ulbricht, Holt, Reinke, Hancock-Cooke, Wise, Stafford, Binder, Schellenger, Buck, Powers and Farrey; ABSTAIN: 1 – Gilbertson; ABSENT: 1 – Halbur. MOTION FAILED.

Discussion continued on the resolution.

Vote on the resolution as amended. AYES: 28; NAYES: 5 – Lutz, Stafford, Binder, Cox and Bureau; ABSTAIN: 1 – Ulbricht; ABSENT: 1 – Halbur. MOTION PASSED.

2. RESOLUTION 108-032025: Adopting a Winnebago County Fund Balance Policy Based on Best Practices from the Government Finance Officers Association (GFOA) and Government Accounting Standards Board (GASB)

WHEREAS, Amendment 6 to the 2025 Winnebago County Budget required county administration to recommend a best practice fund balance policy at the March 2025 County Board of Supervisors Meeting; and

WHEREAS, county finance staff have reviewed best practices, resources, and guidance from the Government Finance Officers Association (GFOA) and the Government Accounting Standards Board (GASB) to propose the attached policy; and

WHEREAS, the attached policy provides a more strategic, ensuring multiple funds are properly managed, and financial stability is strengthened for the long term; and

WHEREAS, Fund balance is an important measure of economic stability and is a key indicator in determining the county's credit worthiness and essential in maintaining the county's bond rating; and

WHEREAS, This policy also addresses the County's requirements under Government Accounting Standards Board (GASB) 54 surrounding the composition of fund balance, including the establishment and use of the various components of fund balance; and

WHEREAS, this policy adheres to the county board's desire to ensure efficient government.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby adopts the attached Winnebago County Fund Balance Policy.

Submitted by:

SUPERVISOR GEORGE BUREAU

PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Cox, seconded by Supervisor Holt, to adopt.

Motion by Supervisor Farrey, to make an amendment. In the Fund Balance Policy document, third paragraph, page 116 of the packet, where it states, "One Hundred Percent", amend that to state "Fifty Percent". This motion died for lack of a second.

Back to the original resolution.

Vote on resolution. CARRIED BY VOICE VOTE. (Nay: Farrey)

O. Adjourn

Motion by Supervisor Hinz, seconded by Supervisor Stafford to adjourn until the May 6, 2025, Special Orders Session of the Winnebago County Board of Supervisors. The meeting was adjourned at 8:13 p.m.

*Submitted by:
Cassie J. Smith-Gregor
Winnebago County Chief Deputy Clerk*

State of Wisconsin) County of Winnebago) ss

I, Cassie J. Smith-Gregor do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their Business Meeting held April 15, 2025.

*Cassie J. Smith-Gregor
Winnebago County Chief Deputy Clerk*

*The video portion of this meeting is available on the County website:
<https://winnebagoowi.portal.civicclerk.com>*