COUNTY BOARD OF SUPERVISORS MEETING MINUTES
TUESDAY, MARCH 4, 2025

A. Call to Order

Chairman Thomas Egan called the meeting of the Winnebago County Board of Supervisors to order at 6:00 P.M. from the Winnebago County Courthouse, 415 Jackson Street, Oshkosh, Wisconsin and virtually by TEAMS.

B. Roll Call

The following Supervisors were present: 28 – Dowling, Laux, Ulbricht, Lutz, Holt, Reinke, Hancock-Cooke, Wise, Nussbaum, Stafford (arrived at 6:08 pm), Paterson, Swan, Mueller, Ponzer, Macho, Hinz, Schellenger, Buck, Powers, Hanson, Cox, Bureau, Farrey, Frassetto, Egan, O'Brien, Nelson and Miller; Excused: 6 – Binder, Gilbertson, Belville, Zellmer, Gustafson and Harrison; Absent: 2 – Gabert and Halbur.

C. Pledge of Allegiance

The meeting opened with the Pledge of Allegiance.

D. Invocation

Invocation by Supervisor Karen Powers

E. Adopt Agenda

Motion by Supervisor Farrey, seconded by Supervisor Frassetto, to adopt the agenda for tonight's meeting. CARRIED BY VOICE VOTE.

F. Public Comments

There were no public comments.

G. Communications from the County Clerk

There were no communications from the County Clerk.

H. Reports from Committees, Commissions and Boards

There were no reports from committees, commissions and boards.

I. County Executive's Report

1. Update on Long-term Planning and Next Steps

Jon Doemel, County Executive, gave an overview of some of the things that he has asked for and how they got to where they're at. When you have priorities, how do we keep ourselves on track? Mr. Doemel mentioned he is going to have Ben Wehmeier, a former administrator of Jefferson County, share how they used long-term planning to figure out some of their issues. Mr. Doemel is also going to have Jamie Rouch, Director of Administration, talk about some next steps, where they're going with the strategic plan and what EverStride is putting together. He thanked everyone who showed up on Saturday for the County Board Workshop regarding the Winnebago County Strategic Planning Process. Mr. Doemel stated they are going to have some tough choices coming ahead and this is going to give us the best opportunity to make those choices.

County Executive Doemel introduced his guest, Ben Wehmeier, who discussed and shared the process and details that Jefferson County took to update their strategic plan. He mentioned that Jefferson County had a transition document that helped them talk through the future and the goals, and how they combined those common goals between the public, the board, and the staff, and ultimately how they executed and be protective over those taxpayer dollars they are responsible for.

County Executive Doemel and Mr. Wehmeier then took questions from the board.

Jamie Rouch, Director of Administration, informed the board of the next steps involved in finalizing the strategic plan. Ms. Rouch mentioned she received a framework back today from Meredith Hauck at EverStrive Solutions. She informed the board that they also have a vision and some guiding principles in that framework, and now they're going to start building upon that as they go along. Ms. Rouch stated they had met with all the department heads for a workshop. She also noted that they are working with Ms. Hauck and hoping to have a draft completed by March 12, 2025. Then, at that point, the staff can review that draft and hopefully bring Ms. Hauck back to do a final presentation on March 18, 2025, to the County Board of Supervisors.

Ms. Rouch reiterated and informed the board about the following steps:

- *This First Draft will hopefully be presented to the board on March 18, 2025.*
- *They're going to keep reviewing it, so the next steps after, the board will see the administration with the strategic plan and then comes the scoring of the Priority-Based Budgeting. Ms. Rouch referred to the strategic plan as a living document because you're constantly looking at it, reviewing it, making those changes and using it to guide your budget to conversation.*
- *Then the department heads will go back in on all of those program inventories, and score against the Strategic Plan that the county board has set.*
- *Once that's done, there will be a peer review group. This peer review group will look at the goals and program inventories and score them. Then administration compares the two scores to get an unbiased view of the scoring metrics and where those program inventories sit.*
- *Once that's done, then the board will have a full picture of all the programs that the county provides and how they align with our goals, priorities and objectives.*
- *Once they have that, they can put the dollars and cents into it, and then the board is going to see how much money the county uses to contribute to all of our goals.*
- *At this point, you can look at resource allocation. Maybe there are some programs that don't align with our goals. What do we do with that? Those are all the questions that the county and the public can look at depending on how the strategic plan is set up moving forward.*

County Executive Doemel, Ms. Rouch and Mr. Wehmeier then took questions from the board.

J. County Board Chair's Report

Chairman Egan reported that the following Supervisors are excused from tonight's meeting: Supervisors Binder, Gilbertson, Belville, Zellmer, Gustafson and Harrison.

K. Presentations

1. **Progress to date of the Ad-Hoc Task Force of the Rules of the Winnebago County Board of Supervisors by Chairman Conley Hanson.**

Supervisor Conley Hanson reported that the Task Force was created to go over the rules of the Winnebago County Board of Supervisors to address any inconsistencies, open-ended interpretation, lack of definition and rules that were in conflict from one section to another.

Chairman Hanson noted that all supervisors should have received draft resolutions in their packets; each draft resolution represents a section of the county board rules. These resolutions are not final and are amendable. The purpose of this presentation is for supervisors to see the changes that are being proposed. These resolutions are not up for a vote. Section 26 specifically states that the Task Force cannot address committee structures or organization. Mr. Hanson stated, for that reason, Sections 23 and 24 will not, nor will they be included or placed on any agendas.

Chairman Hanson is really hoping for feedback from the rest of the board. If there is anything that is disliked, omitted or needs to be amended, Mr. Hanson asks that you please email him those concerns.

Chairman Hanson praised the Corporation Counsel Office, Mary Anne Mueller, Rhys Phillips and Tori Kinderman, for their attention to detail in putting these resolutions forward, the extensive legal research that involved other counties and getting legal opinion from the

Wisconsin Counties Association. Chairman Hanson also thanked the County Clerk's Office, Julie Barthels and Cassie Smith-Gregor for everything they have done and finally, the Task Force members for the opportunity to work with them.
The next Task Force meeting is scheduled for Thursday, March 13, 2025, so please submit changes as soon as possible so they can be added to the meeting agenda.

Supervisor Hanson then took questions from the board.

At this point, a motion was entertained by Supervisor Powers, seconded by Supervisor Dowling, to convene into closed session for discussion of the closure of the UWO-Fox Cities Campus.

Vote to convene into Closed Session: AYES: 28; NAYES: 0; ABSTAIN: 0. PASSED.

The following Supervisors were present: 28 – Dowling, Laux, Ulbricht, Lutz, Holt, Reinke, Hancock-Cooke, Wise, Nussbaum, Stafford, Paterson, Swan, Mueller, Ponzer, Macho, Hinz, Schellenger, Buck, Powers, Hanson, Cox, Bureau, Farrey, Frassetto, Egan, O'Brien, Nelson and Miller; Excused: 6 – Binder, Gilbertson, Belville, Zellmer, Gustafson and Harrison; Absent: 2 – Gabert and Halbur.

L. Closed Session

The County Board Chair will entertain a motion to convene the County Board of Supervisors into closed session for discussion on the Closure of the UWO - Fox Cities Campus under Wisconsin State Statute 19.85(1)(e) Deliberating or negotiating the purchasing of public properties, the investing of public funds, or conducting other specified public business, whenever competitive or bargaining reasons require a closed session.

The County Board convened into closed session to discuss the closure of the UWO-Fox Cities Campus.

After discussion, a motion by Supervisor Powers, seconded by Supervisor Swan to reconvene to open session.

Vote to Reconvene: AYES: 28; NAYES: 0; ABSTAIN: 0. PASSED.

The following Supervisors were present: 28 – Dowling, Laux, Ulbricht, Lutz, Holt, Reinke, Hancock-Cooke, Wise, Nussbaum, Stafford, Paterson, Swan, Mueller, Ponzer, Macho, Hinz, Schellenger, Buck, Powers, Hanson, Cox, Bureau, Farrey, Frassetto, Egan, O'Brien, Nelson and Miller; Excused: 6 – Binder, Gilbertson, Belville, Zellmer, Gustafson and Harrison; Absent: 2 – Gabert and Halbur.

M. Business Items, Resolutions, and Ordinances

There were no Business Items, Resolutions, and Ordinances.

N. Adjourn

Motion by Supervisor Cox, seconded by Supervisor Stafford, to adjourn until the March 18, 2025, adjourned session of the Winnebago County Board of Supervisors. The meeting was adjourned at 7:17 p.m.

Submitted by:
Cassie J. Smith-Gregor
Winnebago County Chief Deputy Clerk

State of Wisconsin) County of Winnebago) ss

I, Cassie J. Smith-Gregor do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their Special Orders Session held March 4, 2025.

Cassie J. Smith-Gregor
Winnebago County Chief Deputy Clerk

The video portion of this meeting is available on the County website: https://winnebagocowi.portal.civicclerk.com