



**COUNTY BOARD OF SUPERVISORS MEETING MINUTES
TUESDAY, NOVEMBER 19, 2024**

A. Call to Order

Chairman Thomas Egan called the meeting of the Winnebago County Board of Supervisors to order at 6:00 P.M. from the Winnebago County Courthouse, 415 Jackson Street, Oshkosh, Wisconsin and virtually by TEAMS.

B. Roll Call

The following Supervisors were present: 34 – Dowling, Laux, Ulbricht, Lutz, Holt, Reinke, Hancock-Cooke, Wise, Stafford, Paterson, Gabert, Binder, Swan, Gilbertson, Mueller, Halbur, Ponzer, Belville, Macho, Hinz, Zellmer, Schellenger, Buck, Powers, Hanson, Cox, Bureau, Farrey, Harrison, Frassetto, Egan, O'Brien, Nelson and Miller; Excused: 2 - Nussbaum and Gustafson.

C. Presentation of Flags and Pledge of Allegiance

The meeting was opened with the Pledge of Allegiance and Presentation of Flags by the American Legion Post 33 of Neenah in honor of Veterans Day.

County Board Chairman Egan extended a thank you to the American Legion Post 33 of Neenah for their service and presenting the flags.

D. Invocation

Invocation by Supervisor Karen Powers

E. Adopt Agenda

Motion by Supervisor Cox, seconded by Supervisor Hinz, to adopt the agenda for tonight's meeting. CARRIED BY VOICE VOTE.

F. Public Comments

There were no public comments.

G. Communications from the County Clerk

There were no communications from the County Clerk.

H. Reports from Committees, Commissions and Boards

Supervisor Powers made a friendly suggestion that supervisors be courteous and send the elevator back up or down after getting off so it would be available for the next group of people attending or leaving the meeting.

Supervisor Schellenger informed the board that the Park View Health Center Committee would not be meeting on Thursday, November 21, 2024, but will be meeting on Wednesday, December 4, 2024, at 3:30 pm at the JP Coughlin Center.

Supervisor Swan informed the board that the UW Oshkosh Fox Cities Campus Board of Trustees will meet on December 2, 2024, at 1:00 p.m. at the campus located at 1478 Midway Road in Menasha.

Supervisor Ulbricht suggested if anyone is looking to do something with their family, please consider visiting the Barlow Planetarium.

Supervisor Paterson informed the board that the Veterans Service Commission inadvertently ended up having to meet at Park View Health Center this past month. There's a potential that they may be meeting there again as opposed to the JP Coughlin Center. This will be a last-minute decision based on circumstances involving one of their members on the board.

Supervisor Hancock-Cooke was curious and wanted some understanding about the amount of information placed in the packets that could easily be referenced on-line.

Mary Anne Mueller, Corporation Counsel, provided a quick explanation of a couple of ordinances there were related to the recodification project.

I. County Executive's Report and Appointments

Executive Doemel wished a Happy Veterans' Day to all the Veterans and took time to appreciate the sacrifices they've made for our freedoms.

1. Comments on Items on Agenda

Executive Doemel commented and expressed his support on the following resolution:

- *Resolution 064-112024: Amend Rule 22.3 of the Rules of the Winnebago County Board.*

Executive Doemel then took questions from the board.

2. County Executive's Appointments

- ***Appointment of Mr. Del J. Volpel as the Director of Veterans Services***

Executive Doemel introduced Mr. Volpel and invited him to say a few words about himself. Motion by Supervisor Cox, seconded by Supervisor Hinz to accept. CARRIED BY VOICE VOTE.

J. County Board Chair's Report

1. Excused County Board Supervisors

Chairman Egan reported that Supervisors Nussbaum and Gustafson were excused from tonight's meeting.

2. County Nominations for Wisconsin County Mutual Insurance

Chairman Egan informed the board that there were two individuals interested in the appointment vacancy for the Wisconsin County Mutual Insurance Corporation Advisory Committee. Mr. Egan mentioned he submitted both names, Steven Binder, County Board Supervisor District 13, and Andrew Jennings, Winnebago County Risk Manager, to the Wisconsin County Mutual Insurance Corporation for consideration.

K. Consent Calendar

Consent Calendar Items are those items which are voted on by the Winnebago County Board of Supervisors in a single roll call vote. Committees recommend approval of all items. Any Winnebago County Board of Supervisor may request an Item be removed from the Consent Calendar for discussion. Questions relating to items on the Consent Calendar do not require the item be removed from the Consent Calendar.

- 1. Approval of Proceedings from October 15, 2024, Adjourned Session of the Winnebago County Board of Supervisors**
- 2. Zoning Amendatory Ordinance 11/001/24 - Rachael Cabral-Guevara, Town of Winchester, Rezone from R-1 (Rural Residential District) to I-1 (Light Industrial District) for tax parcel no. 028-0438-07**
- 3. Zoning Amendatory Ordinance 11/002/24 - Nathan Chromy, Town of Clayton, Rezone from A- 2 (General Agricultural District) to R-1 (Rural Residential District) for tax parcel no. 006-0018-01**

4. ORDINANCE 050-112024: Amend Chapter 23 Town/County Zoning Codes with Technical and Other Changes

WHEREAS, the Planning and Zoning Committee has reviewed the Petition to amend Winnebago County Chapter 23 Zoning Code of the Winnebago County General Code, filed with the County Clerk by:

Agent: Cary Rowe, Winnebago County Zoning Administrator

And referred to the Planning and Zoning Committee on October 15th, 2024, and

WHEREAS, a Public Hearing was held on October 22, 2024, pursuant to mailed and published notice as provided by law on the following:

Applicant: WINNEBAGO COUNTY PLANNING AND ZONING COMMITTEE et al

WHEREAS, TO AMEND, CREATE, RECREATE AND/OR DELETE SECTIONS OF THE WINNEBAGO COUNTY CHAPTER 23 ZONING CODE OF THE WINNEBAGO COUNTY GENERAL CODE

WHEREAS, we received notification recommending approval from the Towns of Algoma, Black Wolf, Clayton, and Utica; no denials from any towns and no response from the Towns of Neenah, Nekimi, Nepeuskun, Omro, Oshkosh, Poygan, Rushford, Vinland, Winchester, Winneconne, and Wolf River. The following towns have the Right of Approval/Denial: Algoma, Neenah, Nekimi, and Omro. All other towns are advisory only.

WHEREAS, your Planning & Zoning Committee, being fully informed of the facts, and after full consideration of the matter approves the reviewed amendments.

NOW THEREFORE BE IT ORDAINED, by the Winnebago County Board of Supervisors, that it hereby amends Chapter 23 of the Winnebago County General Code Town/County Zoning Code.

BE IT FURTHER ORDAINED, by the Winnebago County Board of Supervisors, that said amendments to the Winnebago County General Code shall become effective on the date following the date of publication.

Submitted by:

Planning & Zoning Committee

5. ORDINANCE 051-112024: Amend Chapter 13 of the General Code of Winnebago County and the Permit Fee Schedule

WHEREAS, it is well documented and widely recognized that nutrients and organic matter from mismanaged or misapplied livestock waste contributes to water quality degradation in the surface and groundwater throughout Wisconsin, including in Winnebago County; and

WHEREAS, the degradation of the water resources in Winnebago County poses a threat to the environment, health and economic welfare of the citizens of the county; and

WHEREAS, the Winnebago County Land Conservation Committee and Land and Water Conservation Department, in an effort to further protect the water resources of Winnebago County, must periodically revise and update referenced State Statutes, technical standards, definitions, and other wording within the Winnebago County Livestock Waste Management Ordinance, Chapter 13 of the Winnebago County General Code, including the Permit Fee Schedule; and

WHEREAS, the Winnebago County Land Conservation Committee and Land and Water Conservation Department, in an effort to communicate the proposed changes and garner input from the constituents of Winnebago County have conducted a separate public hearing on the matter.

NOW THEREFORE, THE WINNEBAGO COUNTY BOARD OF SUPERVISORS DOES ORDAIN AS FOLLOWS:

That Chapter 13 of the Winnebago County General Code and the Permit fee schedule be amended to read as follows in attached Exhibit A.

BE IT FURTHER ORDAINED by the Winnebago County Board of Supervisors that said amendments shall become effective on the date following the date of publication

Submitted by:

LAND CONSERVATION COMMITTEE

6. ORDINANCE 052-112024: Authorizing the Sunnyview Exposition Center 2025 - 2029 Fee Schedule

WHEREAS, the Parks and Recreation Committee has reviewed and recommends approval of the following amendments to the Winnebago County General Code Chapter 19 Exhibit A: Sunnyview Exposition Center Rental Fees Schedule as attached; and

WHEREAS, the Parks and Recreation Department receives requests from promoters to rent the Sunnyview Exposition Center several years in advance for many events; and

WHEREAS, the amendments and additions define the rental fees for the Sunnyview Exposition Center for the next 6 years through 2029; and

WHEREAS, the Parks Department has taken into account the Consumer Price Index and Utility Rate increases from the past few years as well as the anticipated increases in the next 5 years; and

WHEREAS, prior to this proposal, the Sunnyview Exposition Center had seen an average increase of roughly 1% each year. This has not kept up with inflation and other economic factors; and

WHEREAS, the Parks Department proposes a 4% increase in rental rates per year and a 9% increase in utility rates.

NOW, THEREFORE, THE COUNTY BOARD OF SUPERVISORS OF THE COUNTY OF WINNEBAGO DOES ORDAIN AS FOLLOWS:

That Chapter 19 Exhibit A: Sunnyview Exposition Center Rental Fees Schedule of the General Code of Winnebago County be revised to Add the Rental Fees for 2026, 2027, 2028, and 2029 and to Modify the Rental Fees for 2025 per the attached fee schedule.

BE IT FURTHER ORDAINED by the County Board of Supervisors of the County of Winnebago that said amendment to the General Code of Winnebago County shall become effective on the date following the date of publication for all contracts which have not paid a deposit.

Submitted by:

PARKS & RECREATION COMMITTEE

7. RESOLUTION 053-112024: Approval of Electric Underground Easement Agreement between Winnebago County & Wisconsin Public Service Corporation.

WHEREAS, pursuant to Rules of the Winnebago County Board of Supervisors, the Aviation Committee "shall review policy issues relating to Wittman Regional Airport and other aviation matters of concern to Winnebago County."; and

WHEREAS, pursuant to the Rules of the Winnebago County Board of Supervisors, the Facilities and Property Management Committee "shall review policy issues related to Winnebago County buildings, grounds, office equipment, furniture and fixtures in all county-owned or leased facilities."; and

WHEREAS, pursuant to Wis. Stat. § 59.52(6), the County Board of Supervisors approves development of county property.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby approves the Electric Underground Easement Agreement between Winnebago County & Wisconsin Public Service Corporation at the location of Fire Station 14.

Submitted by:

AVIATION COMMITTEE

FACILITIES & PROPERTY MANAGEMENT COMMITTEE

8. RESOLUTION 054-112024: Approval to Name Room 118 in the David W. Albrecht Administration Building the Patty Francour Information Technology Training Room

WHEREAS, Patty Francour was employed with the Winnebago County Information Technology department for thirty years; and

WHEREAS, she was instrumental in the construction, management, and maintenance of over 40 miles of a dedicated fiber optic network; and

WHEREAS, having served as director for the last eighteen years, she demonstrated exceptional leadership, dedication and ingenuity in guiding Winnebago County employees through the transition to remote work during the COVID-19 pandemic; and

WHEREAS, Patty Francour retired from those duties in June of 2024, and it is appropriate for the Winnebago County Board to recognize her impact within the Information Technology department and the county as a whole.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby approves the naming of the first floor Information Technology training room (Room 118) the Patty Francour Information Technology Training Room.

Submitted by:

PERSONNEL & FINANCE COMMITTEE

FACILITIES & PROPERTY MANAGEMENT COMMITTEE

9. RESOLUTION 055-112024: Authorize Winnebago County to accept a \$149,008 Grant from the Wisconsin Department of Justice, Division of Law Enforcement Services - Residential Substance Abuse Treatment for State Prisoners Program for the STAR Program.

WHEREAS, Winnebago County has established a recovery and treatment program STAR within the Sheriff's Office, offering services to the inmate population, to include wrap-around resources post-release in the community; and

WHEREAS, the STAR Program assists individuals on their recovery journey by connecting them with Recovery Coaches who help them obtain recovery services and programs within the

jail, treatment (including MAT within the jail and treatment after release), detox, and sober living; and

WHEREAS, the state Department of Justice has awarded Winnebago County \$149,008 as part of the Residential Substance Abuse Treatment for State Prisoners Program; and

WHEREAS, this grant will also allow for continued high-level services with Solutions Recovery Peer Support Team during inmate incarceration; and

WHEREAS, the continued funding of the STAR Program will directly impact individuals within the Winnebago County Jail struggling with addiction and will provide them with peer support pre and post-release; and

WHEREAS, the grant funding must be used before September 30, 2025 so it is necessary for the county to begin spending the grant in 2024.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes the Winnebago County to accept a grant of \$149,008 from the State of Wisconsin Department of Justice Division of Law Enforcement Services – residential Substance Abuse Treatments for State Prisoners for the STAR Program.

BE IT FURTHER RESOLVED that the 2024 Budget is amended to reflect the necessary expenditures for the remaining budget year.

Submitted by:

JUDICIARY & PUBLIC SAFETY COMMITTEE

PERSONNEL & FINANCE COMMITTEE

10. RESOLUTION 056-112024: Authorize Winnebago County to accept a \$833,000 grant from the United States Department of Justice, Office of Justice Programs, Bureau of Justice Assistance, for Improving Substance Use Disorder Treatment and Recovery Outcomes for Adults in Reentry for the STAR Program and Approving a Corresponding 2024 Budget Amendment

WHEREAS, Winnebago County has established a recovery and treatment program STAR within the Sheriff's Office, offering services to the inmate population, to include wrap-around resources post-release in the community; and

WHEREAS, the Bureau of Justice Assistance (BJA) offered a funding opportunity to support local governments to establish, expand, or improve treatment and recovery support services for people with substance-use disorders during their incarceration and upon reentry into the community; and

WHEREAS, the federal government has awarded Winnebago County one of six awards in the Improving Substance Use Disorder Treatment and Recovery Outcomes for Adults in Reentry program; and

WHEREAS, a portion of this grant will allow for an expansion in release planning services with a Winnebago County Department of Human Services reentry Substance Use Disorder caseworker to assist with assessments, setting up housing, insurance, and other vital resources for the inmate's success in the community; and

WHEREAS, a portion of this grant will also allow for continued high-level services with Solutions Recovery Peer Support Team during inmate incarceration; and

WHEREAS, it is necessary for the county to begin spending the grant in 2024 and is requesting a budget amendment for 2024; and

WHEREAS, the grant is designed for use over three years, and must be used before September 30, 2027.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes the Winnebago County to accept a grant of \$833,000 from the federal Department of Justice Office of Justice Programs, Bureau of Justice Assistance, Improving Substance Use Disorder Treatment and Recovery Outcomes for Adults in Reentry for the STAR Program.

BE IT FURTHER RESOLVED that the 2024 Budget is amended to reflect the necessary expenditures for the remaining budget year.

BE IT FURTHER RESOLVED that a project position is created for case management for the duration of the grant period.

Submitted by:

JUDICIARY & PUBLIC SAFETY COMMITTEE

PERSONNEL & FINANCE COMMITTEE

11. RESOLUTION 057-112024: Authorization for Winnebago County to Enter Into a Funding and Program Agreement with the Winnefox Library System for a Period Not to Exceed 5-years

WHEREAS, under Wisconsin State Statute 43.12, the county shall pay for library services for residents who live in towns or municipalities without a library; and

WHEREAS, for decades, Winnebago County has entered into an agreement with the Winnefox Library System, a federated library system, to participate in the system to provide library services across the county; and

WHEREAS, it is in the best interest of Winnebago County to contract with Winnefox to provide for the extension and development of library services described in the Long Range Plan of Library Service; and

WHEREAS, agreements with Winnefox have required renewal and review every five years and a new agreement must be signed prior to January 1, 2025; and

WHEREAS, it is within the duty of the Winnebago County Board to provide broad policy goals, objectives, and outlines for the next five-year agreement.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that the Winnebago County Executive, County Clerk, and Corporation Counsel are hereby authorized to negotiate and enter into a funding and program agreement with the Winnefox Library System for a period not to exceed 5-years and commencing on January 1, 2025.

BE IT FURTHER RESOLVED that the following terms shall be included in the final agreement:

1) The agreement complies with all relevant statutes.

2) The agreement provides libraries compensation for library services utilized by residents living outside municipalities that maintain libraries through a formula which funds libraries for the actual use of libraries by these residents based on prior year usage.

3) The agreement utilizes prior year appropriations as the baseline for future years even if the reimbursement request is below prior year spending provided each municipality does not cut levy to its library.

4) The agreement provides for capital improvements to the libraries.

5) The agreement entitles Winnebago County appointments to each Winnebago County Library Board in accordance with state statutes.

6) The agreement requires annual reporting to the County Executive and UW Education, Extension & Agriculture Committee.

7) The agreement contains a five-year-long range plan of library services approved by the UW Education, Extension & Agriculture Committee and each of the Winnebago County Library Boards.

8) The agreement provides for an audit process of borrower registration records of the participating libraries at least once during the agreement.

BE IT FURTHER RESOLVED that the final agreement shall be reported back to the UW Education, Extension & Agriculture Committee, and all Winnebago County Library Boards.

Submitted by:

UW EDUCATION, EXTENSION & AGRICULTURE COMMITTEE

12. RESOLUTION 058-112024: Authorization for the Sheriff's Office to enter into an Agreement with Town of Winneconne for Contracted Police Patrol Service.

WHEREAS, the Town of Winneconne has requested that Winnebago County furnish police patrol services to it for twenty hours per month; and

WHEREAS, the Winnebago County Sheriff shall have supervisory control over the personnel providing these services and shall retain final authority to make decisions as to the manner in which services are rendered; and

WHEREAS, the Town of Winneconne shall reimburse Winnebago County for the salaries of deputies providing police services to Winnebago County under this Agreement; and

WHEREAS, Winnebago County shall provide a patrol vehicle for the assigned deputy that shall carry identifying markings of the Winnebago County Sheriff's Office; and

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby authorizes the Winnebago County Executive and the Winnebago County Clerk to enter into an Agreement with the Town of Winneconne for contracted police patrol services.

Submitted by:

13. RESOLUTION 059-112024: Approve Values on In-Rem Tax Foreclosed Properties for Auction

- 004-0402-12-01 / S US Hwy 45, Oshkosh
- 030-0204 / Lakeshore Rd, Winneconne
- 030-0363-07-01 / Main St, Butte Des Morts
- 121-0586-09 / Shreve Ln, Neenah
- 902-0282 / 902 School Ave, Oshkosh
- 906-0391 / W 3rd Ave, Oshkosh
- 909-0792 / Oregon St, Oshkosh
- 913-0772 / Mason St, Oshkosh

Submitted by:

PERSONNEL & FINANCE COMMITTEE

Supervisor Hanson requested that this item be pulled from the Consent Calendar.

Motion by Supervisor Hinz, seconded by Supervisor Holt to adopt the consent calendar excluding:

13. Resolution 059-112024: Approve Values on In-Rem Tax Foreclosed Properties for Auction

VOTE ON CONSENT CALENDAR: CARRIED BY VOICE VOTE.

ITEM REMOVED FROM CONSENT CALENDAR

13. RESOLUTION 059-112024: Approve **Market Values on In-Rem Tax Foreclosed Properties for Auction**

- 004-0402-12-01 / S US Hwy 45, Oshkosh
- 030-0204 / Lakeshore Rd, Winneconne
- 030-0363-07-01 / Main St, Butte Des Morts
- 121-0586-09 / Shreve Ln, Neenah
- 902-0282 / 902 School Ave, Oshkosh
- 906-0391 / W 3rd Ave, Oshkosh
- 909-0792 / Oregon St, Oshkosh
- 913-0772 / Mason St, Oshkosh

WHEREAS, section 3.03 (1)(a) of the Winnebago County General Code requires that all tax deeded lands have their appraised **values price** determined by the Personnel and Finance Committee and approved by the Winnebago County Board of Supervisors; and

WHEREAS, new legislation prevents the retention of surplus funds from tax deed sales. With the passing of Act 207, Winnebago County can no longer offer to municipalities or retain properties at no consideration and properties need to be listed within 240 days of the day of judgment (180 days starting in 2026).

WHEREAS, Winnebago County foreclosed on a number of properties for unpaid 2020 taxes. Judgment was taken on 13 properties at the end of August 2024. Eight of the properties are ready to be listed and sold by online auction through Wisconsin Surplus upon approval of the **proposed** appraised **market** values, which will serve as the starting bid.

WHEREAS, the municipality name, parcel number, description and suggested appraised value of said tax-deeded properties are as follows:

004-0402-12-01 - Town of Black Wolf, WI - S US Hwy 45, Oshkosh, WI - Suggested Value \$500.00

030-0204 - Town of Winneconne, WI - Lakeshore Rd, Winneconne, WI - Suggested Value \$3,000.00

030-0363-07-01 - Town of Winneconne, WI - Main St, Butte Des Morts, WI - Suggested Value \$100.00

121-0586-09 - Village of Fox Crossing - Shreve Ln, Neenah, WI - Suggested Value \$100.00

The remaining four were appraised by Premier Appraisal Valuations of Neenah, WI. The values proposed are as indicated on their attached reports.

902-0282 - City of Oshkosh, WI - 902 School Ave - ~~Suggested~~ **Market** Value
\$70,000.00
906-0391 - City of Oshkosh, WI - Vacant Lot on W 3rd Ave - ~~Suggested~~ **Market** Value
\$15,000.00
909-0792 - City of Oshkosh, WI - Vacant Lot on Oregon St - ~~Suggested~~ **Market** Value
\$28,000.00
913-0772 - City of Oshkosh, WI - Vacant Lot on Mason St - ~~Suggested~~ **Market** Value
\$17,500.00 ; and

WHEREAS, the appraised values of said properties as provided by the Treasurer have been approved by the Committee as required by Section 3.03 (1)(a) of the Winnebago County General Code and are submitted to the Winnebago County Board of Supervisors for approval.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby approves the appraised **market** values of the property parcels listed, which were acquired by the Winnebago County Treasurer for tax delinquency pursuant to an In Rem judgment.

Submitted by:

PERSONNEL & FINANCE COMMITTEE

Motion by Supervisor Hanson, seconded by Supervisor Powers, to adopt item removed from consent calendar.

Motion by Supervisor Swan, seconded by Supervisor Hanson, to make an amendment to the resolution. On Line 2, add the word, "Market" after Approve. On Line 16, strike the word, "values" and replace with the word "price". On Line 27, strike the word, "proposed" and add the word, "market" after the word, "appraised". On Lines 43-46, strike the word, "suggested" and replace with the word "market" and on Line 55, add the word, "market" after the word, "appraised".

Vote on amendment. CARRIED BY VOICE VOTE.

Vote on resolution as amended. CARRIED BY VOICE VOTE. (ABSTAIN: 1 – Dowling)

L. Business Items, Resolutions, and Ordinances

1. RESOLUTION 060-112024: Requesting that the State of Wisconsin, in its 2025-27 State Biennial Budget, Provide State Funding to Cover the Full Non-Federal Share of Medical Assistance CSP and Crisis Services

WHEREAS, Winnebago County is concerned that the public human service system in Wisconsin is in need of additional resources to respond appropriately to the needs of individuals with persistent mental illness, those experiencing a mental health crisis, and other human service needs; and

WHEREAS, state law designates counties with the responsibility for the well-being, treatment, and care of individuals with mental illness and other human service needs, and serving those without private insurance coverage; and

WHEREAS, the Medical Assistance program (MA) covers an array of mental health services, ranging from office-based therapy to inpatient hospitalization, and many of these services are delivered by counties; and

WHEREAS, Community Support Programs (CSP) offer intensive community-based care for adults whose mental illness and functional limitations might otherwise require them to need institutionalized care. Counties use CSP services to keep people out of extended hospitalizations and support people in the community following emergency detentions; and

WHEREAS, counties are required to provide Crisis intervention services including an emergency mental health services program to serve persons in crisis situations; at a minimum, 24-hour crisis telephone service and 24-hour in-person response on an on-call basis; and

WHEREAS, while the state pays the full cost of most MA services, when it comes to countybased CSP and Crisis mental health services, the county finances the cost of the services up front, and receives MA reimbursement for only the federal share for that

service; and

WHEREAS, Community Aids and other human service funding has not kept pace over the years with increased county costs for services, resulting in counties bearing a disproportionate share of CSP, Crisis and other human service costs from county tax levy; and

WHEREAS, counties are limited in their capacity to use tax levy revenue due to state levy limits, so the lack of state human service aids increases combined with strict property tax controls makes it difficult for counties to maintain Crisis, CSP and other human services; and

WHEREAS, if human services were operated directly by the state, annual increases would be provided to cover increased compensation costs for human services staff similar to the annual compensation increases provided to state employees; and WHEREAS, in addition to the costs to county human service departments, counties and municipalities also incur law enforcement costs to transport and provide security for persons in a crisis; and

WHEREAS, the awareness of the 988 National Suicide & Crisis Lifeline has made mental health assessment and referral more readily available, resulting in more demand on the mental health crisis systems; and

WHEREAS, stagnant state funding results in variations in the extent of services available across counties, wait lists for services, and eligible people receiving limited services; and

WHEREAS, the limited state funding for Crisis services makes it difficult for counties to implement new evidence-based services, such as mobile crisis workers that could meet law enforcement officers in the field for crisis calls, that would reduce the need for law enforcement involvement and provide a more trauma-informed response to crisis situations; and

WHEREAS, Wisconsin's counties continue to cover the costs of mental health services for individuals who are not Medicaid eligible.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby requests that the state of Wisconsin, in its 2025-27 state biennial budget, provide state GPR funding to cover:

- the full non-federal share of MA CSP and Crisis services,
- annual increases to state human service aids to cover increased compensation costs for human services staff, and;

BE IT RESOLVED that the Winnebago County Clerk is hereby authorized and directed to send a copy of this Resolution to the Governor of the State of Wisconsin, Wisconsin State Legislators with a constituency within Winnebago County, and the Wisconsin Counties Association

Submitted by:

HUMAN SERVICES BOARD
LEGISLATIVE COMMITTEE

Motion by Supervisor Harrison, seconded by Supervisor Stafford to adopt. CARRIED BY VOICE VOTE.

2. RESOLUTION 061-112024: Supporting Wisconsin Senate Bill 916 Related to Refugee Resettlement

WHEREAS, this public policy item was referred by the St. Croix County Board of Supervisors through a resolution; and

WHEREAS, the Refugee Act of 1980, located at Title VI, Chapter 2 of the Immigration and Nationality Act, created The Federal Refugee Resettlement Program to provide for the effective resettlement of refugees; and

WHEREAS, the Refugee Act of 1980 states in 8 U.S.C. § 1522(a)(1)(B)(iii) that, "local voluntary agency activities should be conducted in close cooperation and advance consultation with State and local governments;"; and

WHEREAS, if passed, a statute would be created requiring an employee or officer of a local government unit, including a city, village, town, county, or school district, to report to the chief elected official (i.e. County Board Chair) if the employee or officer is contacted by the federal government or a private nonprofit voluntary agency regarding proposed placements of refugees in the local governmental unit; and

WHEREAS, the proposed statute further requires that the chief elected official notify each local governmental unit within a 100-mile radius about the potential refugee resettlement and the local governing body must schedule an open meeting to discuss the potential refugee

resettlement and designate a representative from the local governmental unit to consult with the federal government and private nonprofit voluntary agency; and WHEREAS, SB916 was passed by both the Senate and the Assembly in mid-February 2024, and was vetoed by Governor Tony Evers.

NOW, THEREFORE, BE IT RESOLVED that the Winnebago County Board of Supervisors hereby supports the adoption of SB916, or future like legislation, to ensure that counties are provided with notice and consultation related to refugee resettlement.

BE IT RESOLVED that the Winnebago County Board of Supervisors directs the County Clerk to send copies of this resolution to Governor Tony Evers and the Wisconsin Counties Association.

Submitted by:

LEGISLATIVE COMMITTEE

Motion by Supervisor Farrey, seconded by Supervisor Hanson to adopt.

Motion by Supervisor Dowling, seconded by Supervisor Hanson, to make an amendment to the resolution. On line 25, Strike "100-mile" and replace with "25-mile".

Motion by Supervisor Hanson, seconded by Supervisor Stafford, to call the question.

Vote on Call the Question: CARRIED BY VOICE VOTE.

Vote on Amendment: AYES: 8 - Paterson, Binder, Hinz, Hanson, Farrey, Frassetto, O'Brien and Miller; NAYES: 24; ABSTAIN: 2 - Ulbricht and Stafford; ABSENT: 2 - Nussbaum and Gustafson. MOTION FAILED.

Back to the original resolution.

Motion by Supervisor Hanson, seconded by Supervisor Stafford, to call the question.

Vote on Call the Question: CARRIED BY VOICE VOTE.

Vote on Resolution: AYES: 15 - Lutz, Stafford, Paterson, Binder, Swan, Hinz, Hanson, Bureau, Farrey, Harrison, Frassetto, Egan, O'Brien, Nelson and Miller; NAYES: 17; ABSTAIN: 2 - Mueller and Belville; ABSENT: 2 - Nussbaum and Gustafson. MOTION FAILED.

3. RESOLUTION 062-112024: Advocating for an Inpatient Behavioral Health Facility for Northern Wisconsin

WHEREAS, Northern Wisconsin has limited resources when it comes to in-patient crisis care for individuals with mental illness; and

WHEREAS, facilities place a higher burden on the facilities that remain; and

WHEREAS, local law enforcement is tasked with providing transportation of individuals experiencing a mental health crisis and they often spend hours waiting for facilities to respond to requests for in-patient beds; and

WHEREAS, a significant number of individuals experiencing a mental health crisis end up being transported by law enforcement to the State facility in Winnebago; and

WHEREAS, the great distance traveled puts a financial strain on counties and local municipal law enforcement agencies, not to mention the emotional strain experienced by the individuals being transported for several hours, often in hand cuffs; and

WHEREAS, other Counties would like to work with other counties in the Northern part of the State to lobby for State funding to establish an in-patient crisis facility to serve this underserved area.

NOW, THEREFORE, BE IT RESOLVED that the Winnebago County Board of Supervisors urges the State Legislature and the Governor to provide funding (either another State facility or subsidies for private, not-for-profit organizations) to establish an in-patient acute behavioral health unit to serve the Northern counties.

BE IT RESOLVED the County Clerk is requested to send this Resolution to the Governor, State Legislators, the Wisconsin Counties Association, and other Northern County Clerks upon passage/

Submitted by:

LEGISLATIVE COMMITTEE

Motion by Supervisor Farrey, seconded by Supervisor Hanson to adopt. CARRIED BY VOICE VOTE.

4. RESOLUTION 063-112024: Request the Wisconsin State Legislature Pass Legislation to Stop Corporations from Purchasing Single-Family Homes

WHEREAS, corporations supported by private equity groups like Blackstone have acquired tens of thousands of homes throughout the United States; and

WHEREAS, if this trend persists, it is projected that institutional investors could hold sway over single-family rental homes in the United States by 2030; and

WHEREAS, a study by Business Insider revealed that during the 2023 third quarter, these firms represented 44% of single-family home purchases, surpassing independent operations; and

WHEREAS, our United States representatives, along with members of Congress - from both political parties - have received and reported financial contributions from Blackstone; and

WHEREAS, private equity firms have been increasingly penetrating the residential property market. This growing involvement of private equity in the residential property market has sparked concerns regarding its influence on housing prices and the affordability of individual homebuyers in Winnebago County; and

WHEREAS, as of February 2024, the Wisconsin REALTORS® Association cites the average home price in the State of Wisconsin is \$275,000, and the average home price in Winnebago County is \$227,500. The United States Census Bureau has documented that the 2022 average household income is \$70,041, with 11.4% of our residents living in poverty; and

WHEREAS, Winnebago County recognizes the need for exemptions pertaining to local businesses based in Wisconsin that intend to purchase a home for executive, or staff housing; and

WHEREAS, clear criteria is needed for exemptions, such as the number of homes a company can purchase, the purpose of the purchase (e.g. Executive housing, assisted living facilities), and local economic impact; and

WHEREAS, companies seeking exemptions shall demonstrate how their property purchase will benefit the local community, such as job creation, job retention, economic development, or improved access to healthcare facilities.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it hereby determines that measures be implemented by the Wisconsin State Legislature to stop corporations from purchasing single-family homes in Winnebago County and the State of Wisconsin.

BE IT RESOLVED by the Winnebago County Board of Supervisors that a copy of this resolution shall be forwarded to Winnebago County's state and federal delegations, Governor Evers, all other Wisconsin Counties, the Wisconsin Counties Association, and the National Association of Counties.

Submitted by:

Supervisor Rachel Dowling, District 1

Supervisor Billy Halbur, District 17

Supervisor Nate Gustafson, District 28

Legislative Committee

Motion by Supervisor Farrey to refer this motion to Supervisor Dowling as she was the sponsor of this resolution.

Motion by Supervisor Dowling, seconded by Supervisor Stafford to adopt.

Motion by Supervisor Swan, seconded by Supervisor Hanson, to make an amendment to the resolution. On line 9, after the word "States;" strike the word, "and" and add the following verbiage, "the intent of which may constitute malfeasance and/or pose a national security risk." This died for lack of a second.

Motion by Supervisor Cox, seconded by Supervisor Powers, to call the question.

Vote on Call the Question: CARRIED BY VOICE VOTE.

Vote on Resolution: AYES: 29; NAYES: 5 - Swan, Zellmer, Frassetto, Nelson and Miller; ABSTAIN: 0; ABSENT: 2 - Nussbaum and Gustafson. MOTION PASSED.

5. RESOLUTION 064-112024: Amend Rule 22.3 of the Rules of the Winnebago County Board

WHEREAS, Winnebago County Committees, Commissions and Boards continue to have

concerns specific to the timely receipt of documents prior to meetings; and

WHEREAS, documents include the agenda, agenda item report, and supporting material for each agenda item.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that Rule 22.3 of the Rules of the Winnebago County Board of Supervisors be amended as follows:

22.3 *The agenda, along with appropriate attachments, shall be sent, emailed, electronically posted, accessible, and otherwise deposited for delivery at least 7 days before the committee, commission or board meeting. It must provide the supervisors with all necessary access information to attend remotely if the remote option is invoked for said meeting. The agenda may be amended within 7 days of the meeting pending approval of the chairperson.*

Submitted by:

Supervisor Chuck Farrey, District 30

Supervisor Morris Cox, District 27

Supervisor Steven Binder, District 13

Supervisor Jim Wise, District 8

Supervisor Karen Powers, District 25

Supervisor Conley Hanson, District 26

Motion by Supervisor Farrey, seconded by Supervisor Wise to adopt.

Supervisor Farrey requested a recorded vote on this resolution.

Motion by Supervisor Halbur to amend Line 17, and strike the word, "or" and replace with the word "and". Supervisor Farrey accepted this change as a friendly amendment.

Motion by Supervisor Hinz, seconded by Supervisor Nelson, to make an amendment.

On Line 19, after the word, "meeting.", add the following sentence, "The agenda may be amended within 7 days of the meeting pending approval of the chairperson."

Supervisor Farrey accepted this change as a friendly amendment.

Supervisor Halbur stated this is a motion for an amendment and it was seconded, so this would not be a friendly amendment.

After further discussion, Supervisor Halbur called point of order; reiterating this is a motion for an amendment and it was seconded, therefore would not be a friendly amendment.

Supervisor Nelson withdrew his second on the motion for amendment; and Supervisor Farrey accepted this change as a friendly amendment.

Motion by Supervisor Halbur, seconded by Supervisor Stafford, to call the question.

Vote on Call the Question. CARRIED BY VOICE VOTE.

Vote on Resolution as Amended. AYES: 30; NAYES: 2 – Swan and Schellenger;

ABSTAIN: 2 – Gilbertson and Halbur; ABSENT 2 - Nussbaum and Gustafson. PASSED.

M. Adjourn

Motion by Supervisor Hinz, seconded by Supervisor Powers, to adjourn until the Board's next meeting on Tuesday, December 17, 2024, at 6:00 p.m. The meeting was adjourned at 8:21 p.m.

Submitted by:

Cassie J. Smith-Gregor

Winnebago County Deputy Clerk

State of Wisconsin) County of Winnebago) ss

I, Cassie J. Smith-Gregor do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their Business Meeting held November 19, 2024.

Cassie J. Smith-Gregor

Winnebago County Deputy Clerk

The video portion of this meeting is available on the County website:

<https://winnebago.cowi.portal.civicclerk.com>